# STILLWATER AREA PUBLIC SCHOOLS ISD#834

# **ENROLLMENT PROJECTIONS**

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#### STILLWATER AREA PUBLIC SCHOOLS ENROLLMENT PROJECTIONS

# **Executive Summary**

#### Since 2009-10

- The District's school age population decreased by 129 students or -1.2 percent
- Stillwater Area Public Schools' enrollment (excluding Early Childhood) decreased by 300 students or -3.5 percent
- Resident enrollment (excluding Early Childhood) decreased by 363 students or -4.3 percent
- Nonresidents make up 3.9 percent of total enrollment in 2019-20
- The market share of the Stillwater Area Public Schools is 72.7 percent
  - The Stillwater Area Public Schools had a net loss of 1,499 students to other public options in 2018-19 and the loss was 1,494 in 2019-20

#### In ten years, that is, in 2029-30

- Stillwater Area Public Schools' enrollment (excluding Early Childhood) is projected to range from 8,881 to 9,153. 2019-20 enrollment is 8,380
- Kindergarten is projected to be smaller than the previous year's Grade 12, which is a continuation of the pattern of the past ten years
  - o Natural decrease is depressing enrollment growth
- Net in migration is projected to continue

#### In five years, that is, in 2024-25

- K-5 enrollment projected to be 55 to 180 students larger than in 2019-20. Two of the seven elementary schools show enrollment decline. Most new residential construction is in the Lake Elmo attendance area
- Middle school enrollment will increase 89 to 149 students from 2019-20. Oak Land Middle School's enrollment increases
- High school enrollment will increase 112 to 123 students from 2019-20

#### **Housing Data**

- Number of new single-family detached units in next three years only 67 percent of the past three years (582 compared to 872)
- The yield per unit of Stillwater Area Public Schools students in new single-family detached units is low (0.25)

### What could occur to make these projections too high or too low

- Too high
  - o A recession, the result of COVID-19, could slow residential development
  - o Projected kindergarten is too high
  - More students attend charter schools or open enroll out of the Stillwater Area Public Schools
- Too low
  - o Projected kindergarten is too low
  - More students open enroll into the Stillwater Area Public Schools

#### **CHAPTER I**

#### **ENROLLMENT PROJECTIONS**

#### Introduction

Attending school is compulsory; therefore, the number of enrolled students is a demographic phenomenon. Public school enrollment is affected by the size of a school district's school age population and the education choices available to district residents. A district's school age population is closely related to other population characteristics of the district, especially the age of the district's population. For example, the age of adults, especially the number of women of prime childbearing age, effects the number of births, which translates into kindergarten classes five to six years later. The age of adults also effects population mobility because older people move less frequently than younger people. The movement of families with children under 18 years also effects enrollment and in a mobile society, enrollment changes throughout the school year as families with children move. While most population trends find expression in school districts, there is also change that is unpredictable and sometimes very local.

While population changes affect the total number of school age children residing in a school district, Minnesota students and their families have education choices. These choices also effect enrollment in a district's schools. Therefore, when analyzing public school enrollment, choice must be considered as well as population dynamics. Choice includes nonpublic schools, home schools, and the public options of open enrollment, charter schools and alternative schools. Two other choices exist: a) dropping out of high school, and b) delaying starting kindergarten (academic redshirting).

#### **Enrollment Trends**

#### **Enrollment in the Stillwater Area Public Schools**

#### Current Enrollment/Past Trends

Enrollment trends play out over extended periods of time. Both total enrollment and resident enrollment decreased since 2009-10. In the past ten years, total enrollment decreased by 300 students or -3.5 percent while resident enrollment decreased by 363 students or -4.3 percent. Total enrollment decreased less than resident enrollment because nonresident enrollment increased from 266 to 329 students. In 2019-20, nonresidents make up 3.9 percent of total enrollment. The percentage of nonresidents was 3.1 percent in 2009-10.

	ENROLLMENT									
2009-10 2010-11 2011-12 2012-13 2013-14 2014-15 2015-16 2016-17 2017-18 2018-19 2019-20									2019-20	
8,680	8,680 8,644 8,479 8,419 8,415 8,392 8,322 8,401 8,267 8,351 8,380									

Source: Stillwater School District, Fall Enrollment. Excludes Early Childhood

	RESIDENT ENROLLMENT									
2009-10	2009-10 2010-11 2011-12 2012-13 2013-14 2014-15 2015-16 2016-17 2017-18 2018-19 2019-20								2019-20	
8,414	8,414 8,365 8,222 8,156 8,117 8,090 8,002 8,059 7,934 8,006 8,051									

Resident enrollment is total enrollment less open enrollment in and tuition enrollment in (see page 6)

Source: Stillwater School District, Fall Enrollment. Excludes Early Childhood

To better understand enrollment change, it is important to understand the components of this change. Like all population change, school enrollment changes result from two different phenomena—natural increase/decrease and net migration. The difference between the size of the incoming kindergarten class and the previous year's Grade 12, called natural increase or decrease, measures the change in past birth numbers or cohort change. For example, the Baby Boom (1946-1964) and the Baby Bust (1965-1976) set in motion cycles of rising and falling enrollment that are reflected as natural increase/decrease. As the next table shows, every year since fall 2009, Stillwater Area Public Schools' Kindergarten classes were smaller than the previous year's Grade 12. Natural decrease depressed growth by 2,209 students since 2009-10.

COMPONENTS OF ENROLLMENT CHANGE							
October			Natural				
То	То	tal	Increase/	Net			
October	#	%	Decrease	Migration			
2009 to 2010	-36	-0.4%	-190	154			
2010 to 2011	-165	-1.9%	-248	83			
2011 to 2012	-60	-0.7%	-256	196			
2012 to 2013	-4	0.0%	-214	210			
2013 to 2014	-23	-0.3%	-177	154			
2014 to 2015	-70	-0.8%	-262	192			
2015 to 2016	79	0.9%	-208	287			
2016 to 2017	-134	-1.6%	-241	107			
2017 to 2018	84	1.0%	-201	285			
2018 to 2019	29	0.3%	-212	241			
Total	300		-2,209	1,909			

The other phenomenon affecting school enrollment is migration, an indirectly derived estimate. Migration is the term used when people move across a boundary or border, in this case, the school district's boundaries. Net migration is calculated by the progression from grade-to-grade of public-school students. For example, public school Kindergarten students are moved to Grade 1 in the following year, Grade 1 students to Grade 2, etc. Because the probability of death is extremely low among children, the same number of students is expected in the next higher grade the following year. Therefore, if the number of students changes, migration is assumed to have occurred. A positive number indicates a net flow into the public schools and a negative number reflects a net flow out of the public schools.

This method for estimating migration does not distinguish between physical movement across the district's boundaries and education choices, such as transferring from a nonpublic school to a public school, transferring to a charter school or open enrolling in a public school outside the district. Further,

students who move into or out of a school district but never enroll in the district's public schools are not reflected in the migration numbers in this report.

Based on the described methodology, net migration was positive every year in the past ten years. Since 2009-10, net migration added 1,909 students to the Stillwater Area Public Schools. The combination of net migration and natural increase/decrease is the change in enrollment.

#### **Student Choices in the Stillwater District**

The number of education options available affects enrollment in a district's public schools. Nonpublic schools have been an option for many years. More recently, home schools became another option. Since their inception, public school options are attracting more students every year. Open enrollment allows residents of one district to attend the public schools in another district. Charter schools are another public option. All these choices mean competition for students.

#### Nonpublic Enrollment and Home Schools

Today, nonpublic enrollment falls into two categories—traditional nonpublic schools and home schools. Most traditional nonpublic schools are associated with religious institutions and many home school curriculums are faith based as well.

In Minnesota, 6.9 percent of all enrolled students were enrolled in traditional nonpublic schools and 2.0 percent of enrolled students were homeschooled in 2018-19. In the Stillwater School District, 7.7 percent of enrolled students were in traditional nonpublic schools. Homeschooled students accounted for 3.0 percent of all enrolled students.

	NONPUBLIC SETTINGS							
	Traditional							
Year	Nonpublic Schools	Home Schools	Total					
2009-10	1,109	273	1,382					
2010-11	1,069	282	1,351					
2011-12	1,031	292	1,323					
2012-13	973	273	1,246					
2013-14	992	302	1,294					
2014-15	942	266	1,208					
2015-16	873	298	1,171					
2016-17	896	301	1,197					
2017-18	841	296	1,137					
2018-19	853	330	1,183					
2019-20	844	273	1,117					

Source: Stillwater School District

The proportion of ISD #834 residents in nonpublic settings is higher than the statewide percentages. Combining home school students and nonpublic students, 10.7 percent of Stillwater School District residents were in nonpublic settings. In Minnesota, 8.9 percent were enrolled in nonpublic settings. In the past ten years, traditional nonpublic enrollment decreased statewide while

homeschooled children increased. In the Stillwater School District, traditional nonpublic enrollment decreased 23.9 percent while the number of homeschooled students fluctuated over the decade but was same number in 2019-20 as in 2009-10.

#### **Public Options**

Open Enrollment. Open enrollment allows Minnesota students to attend public schools outside their district of residence. The application to open enroll is made by the student and his/her parents and families generally provide their own school transportation. No tuition is charged.

Some students attend public schools outside their home district because their home district enters into an agreement with another district, usually to provide specialized services. This is called a tuition agreement, but this arrangement is not technically a student choice.

Since its beginning, open enrollment has attracted more and more students statewide and in the Stillwater School District. In 2018-19, 345 nonresident students enrolled into the Stillwater Area Public Schools while 514 district residents attended public schools elsewhere through open enrollment. In 2019-20, 329 nonresidents were enrolled in the Stillwater Area Public Schools while 524 residents attended a public school elsewhere through open enrollment.

	PUBLIC OPTIONS								
	li li	n		Out					
	Open	Tuition	Open	Tuition	Charter				
Year	Enrollment*	Agreements	Enrollment*	Agreements	Schools	Net			
2009-10	266		394		960	-1,088			
2010-11	279		472		1,044	-1,237			
2011-12	257		507		1,045	-1,295			
2012-13	263		598		1,076	-1,411			
2013-14	298		602		1,074	-1,378			
2014-15	302		621		1,121	-1,440			
2015-16	320		591		1,234	-1,505			
2016-17	342		561		1,215	-1,434			
2017-18	333		573		1,365	-1,605			
2018-19	345	(1)	558	(44)	1,286	-1,499			
2019-20	329		568	(44 est.)	1,255	-1,494			

<sup>\*</sup>Includes Tuition agreements students. Tuition agreement students in parenthesis from MARRS reports (included in open enrollment)

Source: Stillwater School District

Nonresident students who open enrolled in the Stillwater Area Public Schools accounted for 4.1 percent of Stillwater's total enrollment in 2018-19. Students leaving the District to attend public schools elsewhere (open enrollment) represented 4.6 percent of the District's school age residents. In 2018-19, 8.7 percent of Minnesota students chose open enrollment.

Charter Schools. Charter schools are another public education option. While 6.3 percent of Minnesota students attended charter schools in 2018-19, 11.6 percent of Stillwater School District residents attended charter schools.

As the education choice data show, in 2018-19, the District had a net loss of 1,499 students to other public options with most of this loss to charter schools.

#### K-12 Market Share of District School Age Residents

Estimating market share requires an estimate of a school district's school age population. The best estimate results from adding Stillwater Area Public Schools' resident students to district residents attending traditional nonpublic schools, being homeschooled, and opting for open enrollment out, charter schools and other public options.

Based on 2009-10 and 2019-20, the estimated resident school age population decreased from 11,200 to 11,071 students, a decrease of 129 students or -1.2 percent. Resident enrollment in the Stillwater Area Public Schools (excluding Early Childhood) decreased by 363 students or -4.3 percent during the same period. Based on the estimated 2019-20 enrolled population of 11,071, the Stillwater Area Public Schools (excluding Early Childhood) captured 72.7 percent of the District's school age population. In 2009-10, market share was 75.1 percent showing that competition for students is increasing. A decrease in market share is typical in Minnesota.

STILLWATER SCHOOL DISTRICT ESTIMATED RESIDENT SCHOOL AGE POPULATION						
	Stillwater					
	Public					
	Schools					
	Resident	Nonpublic	Public			
Year	Enrollment	Settings	Options	Other*	Total	
2009-10	8,414	1,382	1,354	50	11,200	
2010-11	8,365	1,351	1,516	20	11,252	
2011-12	8,222	1,323	1,552	15	11,112	
2012-13	8,156	1,246	1,674	30	11,106	
2013-14	8,117	1,294	1,676	15	11,102	
2014-15	8,090	1,208	1,742	14	11,054	
2015-16	8,002	1,171	1,825	37	11,035	
2016-17	8,059	1,197	1,776	43	11,075	
2017-18	7,934	1,137	1,938	45	11,054	
2018-19	8,006	1,183	1,844	57	11,090	
2019-20	8,051	1,117	1,823	80	11,071	

<sup>\*</sup>Unknown, either nonpublic or charter

**Excludes Early Childhood** 

#### **History of Enrollment by Grade**

The history of enrollment contains patterns with implications for future enrollment. First, the kindergarten class fluctuated in size from year to year as did the birth years that correspond to the kindergarten classes. However, the 2019-20 kindergarten class is smaller than the 2009-10 kindergarten class.

The number of students per grade varies in the Stillwater Area Public Schools. A way of expressing the differences by grade is to look at the "average" number of students per grade. For example, in 2019-20, the average elementary grade (K-5) has 592 students. The average middle school grade (6-8) has 666 students and the average high school grade is 697 students. Net in migration occurs between Grade 5 and Grade 6 and between Grade 6 and Grade 7, especially in the past three years. This influx of students explains the larger middle school average grade size. Net in migration also occurs between Grade 8 and Grade 9, the beginning of high school. Based on current grade sizes, there is no "built in" growth momentum from larger elementary grades, which means net in migration and/or larger kindergarten classes are required for enrollment growth.

Minnesota's largest graduating high school class since 1978 graduated in 2009. Statewide, graduating classes will be getting smaller. Based on Stillwater's enrollment history, its largest recent senior class graduated in 2011.

ENROLLMENT											
Grade	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20
K	603	618	594	552	548	599	550	551	539	582	570
1	634	604	599	609	561	544	599	572	551	549	598
2	614	631	623	618	621	576	569	631	546	577	573
3	606	607	626	620	615	618	573	589	610	557	589
4	620	624	612	637	643	633	618	583	579	617	575
5	656	641	620	613	663	644	631	642	577	603	647
6	602	662	641	627	640	653	652	634	654	611	638
7	690	622	662	647	646	640	654	656	651	686	650
8	701	704	627	665	649	650	648	674	673	665	709
9	658	698	721	657	675	682	685	677	710	711	664
10	726	663	687	703	671	672	701	706	686	723	713
11	762	728	659	709	707	669	683	706	708	688	716
12	732	765	724	675	698	727	673	694	709	723	694
12+	76	77	84	87	78	85	86	86	74	59	44
Total	8,680	8,644	8,479	8,419	8,415	8,392	8,322	8,401	8,267	8,351	8,380

Source: Stillwater School District, Fall Enrollment. Excludes Early Childhood

## **Enrollment Projections**

#### **Projection Background**

Some factors affecting future school enrollment are known. However, other crucial factors are less clear. The difficulty in quantifying the effect of these factors is a challenge. First, the trends around which there is confidence.

#### Trends Where Confidence is High

• Aging. The population in the U.S. and Minnesota is aging. By 2020, 16-17 percent of Minnesota's population will be 65 years old or older. In 2010, the elderly made up 12.9 percent of the population. Around 2020, for the first time in history, Minnesota's 65+ population is

expected to exceed the 5-17 population (K-12 population). There is no historical precedent for this high proportion of older population; therefore, society is entering uncharted waters as to the effects of this change. However, we know that aging will affect the housing market and reduce geographic mobility because older people move less frequently than younger people. Further, the percentage of households with school age children will decline.

• Fertility. Today, completed fertility is below replacement level and there is little reason to think this will change. Completed fertility refers to the number of children born per woman throughout her childbearing years. In Minnesota, White non-Hispanic women have below replacement fertility. (Replacement is 2.11 children per female at the end of childbearing.) Fertility rates for Asian and Hispanic women are now near replacement. Black women (African American and African-born) have the highest fertility level, just below 3, that is, just less than 3 children per woman at the end of childbearing.

#### **Unknowns**

The unknowns reflect changes in the housing market, the economy and in international immigration.

- The housing markets. Residential construction has returned to pre-recession levels and home
  prices have recovered from the Great Recession. Single-family detached unit construction
  increased in the Stillwater School District and these units have the highest per unit yield of
  school age children. A robust housing market results in more mobility and this influences
  enrollment.
- The economy. Although the most recent recession has been over for some time, until recently, annual economic growth has been slow. Another recession, a result of the COVID-19 pandemic, is unfolding.
- Immigration. Both the economy and public policy affect international immigration. Future students from international migration are impossible to predict.
- Delay/postponement of childbearing. The Millennials are delaying marriage, childbearing, and home ownership. What the long-term effects of these delays mean is unknown. Will a higher percentage of this generation remain childless? The outcome of this delay will influence future school enrollment.
- Competition. The establishment of charter schools is hard to predict, and open enrollment continues to increase.
- Short-term and long-term effects of the Covid-19 pandemic. Unknown.

#### **Cohort Survival Method**

The most common and most robust model for projecting school enrollment is the cohort survival method. The first step in the cohort survival method is aging the population. In a standard

cohort survival model, aging the population involves estimating the number of deaths expected in an age group before it reaches the next older age group. When the cohort survival method is used to project school enrollment, the first step is to move a grade to the next higher grade. Because mortality is so low in the school age population, the entire grade is assumed to "survive" to the next higher grade in the following year.

After aging the current enrollment, two key assumptions must be made. These assumptions concern the size of future kindergarten classes and the number of students who will move in or out of the district's schools. Some of these students may physically move in or out of the District. Other students may transfer between the Stillwater Area Public Schools and other education options available to them. Both these phenomena effect the "survival rates."

Once a grade or cohort has been "aged" to the next higher grade, net migration is added to or subtracted from that grade. Using survival rates accomplishes both "aging" and migration in a single step. Over time, the size of a cohort will increase or decrease because of migration as its progresses through the grades. For example, the 2009-10 kindergarten class had 603 members. This same cohort had 713 members in Grade 10 in 2019-20.

The future size of kindergarten classes is especially important in long-term enrollment projections because these students will be in school over the life of the projections. If a school census exists, it is a resource for short-term kindergarten projections, i.e., a couple of years. However, school censuses are notoriously inaccurate for children less than four years of age, in part, because the preschool population is more mobile than the school age population.

To project kindergarten, the best theoretical approach, but the least practical, is to project births based on the age of the female population. These birth projections then must be survived to age five and then adjusted for migration to yield kindergarten projections. Determining the age of females in a school district is the first challenge, and then many assumptions must be made, making this approach impractical.

A simpler approach is to use resident births as a <u>proxy</u> for kindergarten five to six years later. Of course, not every child born in the district will enter the district's kindergarten classes five to six years later. However, some "district born" children who move out before enrolling in kindergarten will be replaced by children born elsewhere who move in before entering kindergarten. If the number of "ins" and "outs" are equal, the net effect is zero and the kindergarten class would be 100 percent of resident births. However, no public-school system captures all the potential students. Some kindergarten students attend private schools or are homeschooled. Others may attend a charter school or open enroll at another district. Therefore, a public school's kindergarten to birth ratio is expected to be less than 100 percent. If the ratio is 100 percent or higher, more preschool children are moving into the district or open enrolling into the district (in migration) than leaving (out migration).

If births are used as a kindergarten proxy, kindergarten projections are available for only a few years into the future. To extend kindergarten projections another five years, Stillwater Area Public Schools' kindergarten will be projected based on the Minnesota State Demography Center's projections of Minnesota O-year-olds.

#### **Kindergarten Assumptions**

After 1990, births fell in the U.S. and in Minnesota; however, from 2003 through 2007, births increased and in 2007, U.S. births were higher than at any time since 1964. Then in 2008, 2009, 2010 and 2011, births fell in the U.S. and Minnesota. These declines are attributed to the poor economy. Beginning in 2012, Minnesota resident births began to increase but they have not returned to the 2007 level. Further, 2016, 2017 and 2018 Minnesota resident births were lower than births in 2014.

As the history of resident births shows, in 2018, Minnesota resident births were 2,705 births or -3.9 percent lower than in 2003. Washington County resident births were 198 births or -6.8 percent lower 15 years later. While births fluctuated in these 16 years, the trend is downward.

About one-third (33 percent) of births occur between September 1 and December 31 every year. Therefore, about two-thirds of those eligible for kindergarten were born 5 years earlier and one-third were born 6 years earlier. Adjusting resident births to fit the school year will be referred to as the kindergarten pool.

	RESIDENT LIVE BIRTHS							
		Washington						
Year	Minnesota	County						
2003	70,053	2,930						
2004	70,617	2,856						
2005	70,950	2,870						
2006	73,515	2,960						
2007	73,675	2,943						
2008	72,382	2,891						
2009	70,617	2,781						
2010	68,407	2,868						
2011	68,416	2,818						
2012	68,783	2,793						
2013	69,183	2,857						
2014	69,916	2,888						
2015	69,835	2,800						
2016	68,824	2,867						
2017	68,603	2,725						
2018	67,348	2,732						

Source: Minnesota Department of Health

RESIDENT LIVE BIRTHS SEPTEMBER 1 TO AUGUST 31					
Year	District				
2004-2005	453				
2005-2006	433				
2006-2007	399				
2007-2008	379				
2008-2009	322				
2009-2010	359				
2010-2011	332				
2011-2012	338				
2012-2013	341				
2013-2014	351				
2014-2015	356				
2015-2016	403				
2016-2017	392				
2017-2018	390				
2018-2019	369				

Source: Minnesota Department of Health

Upon special request, the Minnesota Department of Health will provide resident births by address, so births can be geocoded to a school district's boundaries. However, "out-of-wedlock" births may be withheld because unmarried parents can choose whether to make birth information by address public. This policy results in under reporting of births by address. Thus, using address data adds two additional sources of annual fluctuation to resident births—the percentage of "out-of-wedlock" births every year and the percentage of parents withholding reporting by address every year. Therefore, the advantage of an additional year of data needs to be evaluated against the potential negative effects of these additional sources of variability. As a result of these challenges in addition to the fact that Stillwater's kindergarten is about 60 percent larger than District births would indicate, the resident live births for Washington County will be used as a proxy for District births.

The next table shows the District pool as well as the Washington County pool along with Stillwater Area Public Schools' kindergarten classes percentage of these two pools. Like many other percentages, the ratio of kindergarten students to the pool fluctuates. Typically, a more stable trend appears when rates are averaged. (Calculating an average of the kindergarten to birth ratio for two or more years smooth out annual fluctuations and produces a more "typical" ratio for that period.)

Stillwater's share of the Washington County kindergarten pool has been very stable, making Washington County resident births a good proxy. The ratios in past 11 years average 20.00 percent. More recently, the average of the ratios for the past five years is 19.68 percent; the past four years' average is 19.75 percent. The past three years' average is 19.86 percent and the past two years' average is 20.17 percent. These averages will result in similar projections. Therefore, the average of the past three years (19.86 percent) will be used for the low kindergarten assumption and the ratio of the highest most recent year (2018-19) of 20.52 percent will be used for the high kindergarten assumption.

STILLWATER'S KINDERGARTEN								
AS A PERCENTAGE OF THE DISTRICT AND COUNTY KINDERGARTEN POOLS								
	Stillwater		Washington					
	District		County		Kindergarten			
Birth Years	Pool	Percentage	Pool	Percentage	Year			
2003; 2004			2,881	20.93%	2009-10			
2004; 2005	453	136.42%	2,865	21.57%	2010-11			
2005; 2006	433	137.18%	2,930	20.27%	2011-12			
2006; 2007	399	138.35%	2,949	18.72%	2012-13			
2007; 2008	379	144.59%	2,908	18.84%	2013-14			
2008; 2009	322	186.02%	2,817	21.26%	2014-15			
2009; 2010	359	153.20%	2,840	19.37%	2015-16			
2010; 2011	332	165.96%	2,834	19.44%	2016-17			
2011; 2012	338	159.47%	2,801	19.24%	2017-18			
2012; 2013	341	170.67%	2,836	20.52%	2018-19			
2013; 2014	351	162.395	2,878	19.81%	2019-20			
2014; 2015	356		2,829		2020-21			
2015; 2016	403		2,845		2021-22			
2016; 2017	392		2,772		2022-23			
2017; 2018	390		2,729		2023-24			
2018; 2019	369		n.a.		2024-25			

To extend kindergarten projections beyond 2023-24, projected Minnesota 0-year-olds will be used as a guide. In 2017, resident births were 1,709 births lower than the projected 2017 0-year-olds or 97.6 percent of the projected number. In 2018, resident births were 3,047 or 95.7 percent lower than originally projected. There is no reason to believe that births will increase to equal the projections of 0-year-olds. Therefore, the projected number of 0-year-olds will be adjusted to be 98 percent of the projected number, which may be generous. Note that the projections of Minnesota 0-year-olds are essentially flat between 2017 and 2025. Even when extending the projections to 2050, the number of projected Minnesota 0-year-olds rarely reaches 70,600.

PROJECTE	PROJECTED MINNESOTA O-YEAR OLDS							
	Projected	Adjusted						
Year	Number	Number						
2017 Actual	68,603							
2017	70,312							
2018 Actual	67,348							
2018	70,395	68,987						
2019	70,373	68,966						
2020	70,325	68,919						
2021	70,274	68,869						
2022	70,227	68,822						
2023	70,191	68,787						
2024	70,164	68,761						
2025	70,161	68,757						

Source: Minnesota Demographic Center

In the past 16 years, Washington County resident births decreased slightly from 4.18 percent of Minnesota resident births to 4.06 percent of Minnesota resident births, although the percentages fluctuated from year to year ranging from 3.94 to 4.19 percent. The percentage of Washington County resident births to Minnesota resident births averaged 4.07 percent in the past 16 years and the average is also 4.07 percent for the past five years. Therefore, if Washington County resident births are 4.07 percent of Minnesota's 0-year-olds for the next several years, the kindergarten pool would be as shown in the next table. Although the projections show how "flat" these numbers are likely to be, these numbers are sensitive to small changes in the assumptions.

WASHINGTON COUNTY					
KINDERGAR	TEN POOL				
2020-21	2,829				
2021-22	2,845				
2022-23	2,772				
2023-24	2,729				
2024-25	2,783				
2025-26	2,805				
2026-27	2,804				
2027-28	2,802				
2028-29	2,800				
2029-30	2,799				

Pool based on actual births bolded

When the kindergarten to birth ratio is applied to the kindergarten pool, kindergarten projections result. Through 2023-24, the kindergarten projections are based on actual births. The lowest kindergarten projection (based on the 19.86 percent ratio) results in 5,555 kindergarten

KINDERGARTEN PROJECTIONS						
	@19.86%					
2019-20	570	570				
2020-21	562	581				
2021-22	565	584				
2022-23	551	569				
2023-24	542	560				
2024-25	553	571				
2025-26	557	576				
2026-27	557	575				
2027-28	556	575				
2028-29	556	575				
2029-30	556	574				
Total	5,555	5,740				

students over ten years while the highest kindergarten projection (20.52 percent ratio) yields 5,740 kindergarten students over ten years. This compares with 5,703 kindergarten students over the past ten

years. The last projection years will not have the same number of kindergarten students every year as projected, but kindergarten is likely to fluctuate around these numbers.

#### **Net Migration Assumptions**

The method for calculating migration was explained earlier in this report. However, the limitations of the methodology are worth repeating. The method of calculating migration does not distinguish between physical movement across a district's boundaries and education choices, such as transferring from a nonpublic school to a public school, transferring to a charter school or open enrolling in another district's public schools. Further, students who move into or out of a school district but never enroll in the district's public schools are not reflected in the migration numbers in this report.

The two following tables show net migration in raw numbers. As these numbers indicate, net migration has been positive for the last ten years with the highest net in migration years occurring in the past four years. The lowest recent net in migration year (fall 2016 to fall 2017) represents the time when four elementary schools closed, a new elementary school opened, and elementary grade configuration went from K-6 to K-5. Even with these many changes, there was still net in migration.

The next table shows net migration for every grade transition. In the Stillwater Area Public Schools, net migration is nearly always positive between Kindergarten and Grade 1 and the ten year-history shows net migration was usually positive at all the other elementary grades except for the year that four elementary schools closed.

There is a net inflow from Grade 5 to Grade 6 and from Grade 6 to Grade 7, which has increased in the past two years. This pattern suggests that some students attending private schools, charter schools or being homeschooled transfer to the Stillwater Area Public Schools for middle school. There is also a net inflow at Grade 9, the beginning of high school.

	NET MIGRATION									
	OCTOBER TO OCTOBER									
	09 to 10	10 to 11	11 to 12	12 to 13	13 to 14	14 to 15	15 to 16	16 to 17	17 to 18	18 to 19
K to 1	1	-19	15	9	-4	0	22	0	10	16
1 to 2	-3	19	19	12	15	25	32	-26	26	24
2 to 3	-7	-5	-3	-3	-3	-3	20	-21	11	12
3 to 4	18	5	11	23	18	0	10	-10	7	18
4 to 5	21	-4	1	26	1	-2	24	-6	24	30
5 to 6	6	0	7	27	-10	8	3	12	34	35
6 to 7	20	0	6	19	0	1	4	17	32	39
7 to 8	14	5	3	2	4	8	20	17	14	23
8 to 9	-3	17	30	10	33	35	29	36	38	-1
9 to 10	5	-11	-18	14	-3	19	21	9	13	2
10 to 11	2	-4	22	4	-2	11	5	2	2	-7
11 to 12+	80	80	103	67	105	90	97	77	74	50
Total	154	83	196	210	154	192	287	107	285	241
Percent	1.8%	1.0%	2.3%	2.5%	1.8%	2.3%	3.4%	1.3%	3.4%	2.9%

The next table summarizes net migration by aggregating net migration by the elementary grades (Kindergarten-Grade 5), the middle school grades (6-8) and the high school grades (9-12). Except for fall 2016 to fall 2017, net migration is nearly always positive at K-5. At the middle school grades, net migration was positive in all but one year. At the high school grades, net migration is always positive but some of this net in migration is an artifact of some students remaining in Grade 12 for more than one year.

	NET MIGRATION									
				OCTO	BER TO OC	TOBER				
	09 to 10  10 to 11  11 to 12  12 to 13  13 to 14  14 to 15  15 to 16  16 to 17  17 to 18  18 to 19						18 to 19			
K-5	30	-4	43	67	27	20	108	-63	78	100
6-8	6-8 40 5 16 48 -6 17 27 46 80 97						97			
9-12+ 84 82 137 95 133 155 152 124 127 44							44			
Total	154	83	196	210	154	192	287	107	285	241

Net migration numbers when compared to the number of students in a grade result in the percent of students retained, that is, survival rates. Survival rates are an effective way to analyze the number of students retained, added, or lost each year at each grade. For example, 1.000 indicates no change or 100 percent of the grade progressed to the next highest grade. Any number over 1.000 reflects the percentage increase while a number below 1.000 reflects the percentage decrease. For example, 0.98 indicates a -2 percent decrease.

	SURVIVAL RATES									
				OCTOE	BER TO OCT	ГOBER				
	09 to 10	10 to 11	11 to 12	12 to 13	13 to 14	14 to 15	15 to 16	16 to 17	17 to 18	18 to 19
K to 1	1.002	0.969	1.025	1.016	0.993	1.000	1.040	1.000	1.019	1.027
1 to 2	0.995	1.031	1.032	1.020	1.027	1.046	1.053	0.955	1.047	1.044
2 to 3	0.989	0.992	0.995	0.995	0.995	0.995	1.035	0.967	1.020	1.021
3 to 4	1.030	1.008	1.018	1.037	1.029	1.000	1.017	0.983	1.011	1.032
4 to 5	1.034	0.994	1.002	1.041	1.002	0.997	1.039	0.990	1.041	1.049
5 to 6	1.009	1.000	1.011	1.044	0.985	1.012	1.005	1.019	1.059	1.058
6 to 7	1.033	1.000	1.009	1.030	1.000	1.002	1.006	1.027	1.049	1.064
7 to 8	1.020	1.008	1.005	1.003	1.006	1.013	1.031	1.026	1.022	1.034
8 to 9	0.996	1.024	1.048	1.015	1.051	1.054	1.045	1.053	1.056	0.998
9 to 10	1.008	0.984	0.975	1.021	0.996	1.028	1.031	1.013	1.018	1.003
10 to 11	1.003	0.994	1.032	1.006	0.997	1.016	1.007	1.003	1.003	0.990
11 to 12+	1.105	1.110	1.156	1.094	1.149	1.135	1.142	1.109	1.105	1.073

For the Stillwater Area Public Schools, nearly all survival rates are above 1.000. However, at the end of the 2016-17 school year, four elementary schools closed. This resulted in the loss of some elementary students which appears as net out migration when fall 2016 is compared to fall 2017. These

survival rates should be avoided in the projections because they represent a one-time event. Also, like many other enrollment measures, survival rates fluctuate from year to year. Calculating an average of two or more years is a way to smooth out these annual fluctuations. Focusing on the past four years but excluding the fall 2016 to fall 2017 reflects recent history. Survival rates were averaged for the past four years excluding fall 2016 to fall 2017 and the past two years.

Grade	Past 4 years*	Past 2 years
K to 1	1.029	1.023
1 to 2	1.048	1.046
2 to 3	1.025	1.021
3 to 4	1.020	1.022
4 to 5	1.043	1.045
5 to 6	1.041	1.059
6 to 7	1.040	1.057
7 to 8	1.029	1.028
8 to 9	1.033	1.027
9 to 10	1.017	1.011
10 to 11	1.000	0.997
11 to 12+	1.107	1.089

\*Minus fall 2016 to fall 2017

The difference between these two sets of survival rates can be seen in the projections below. Using the low kindergarten assumption, the next table shows that the survival rates of the past two years result in higher projections in ten years; however, the low net migration assumption results in more K-5 students. The high net migration assumption results in more middle school and high school students, which is realistic based on the large charter school enrollment.

SUMMARY OF EFFECTS OF SURVIVAL RATES IN TEN YEARS WITH LOW KINDERGARTEN ASSUMPTION							
Survival Rates Total K-5 6-8 9-12+							
Past 4 years*	8,881	3,622	2,105	3,154			
Past 2 years	8,936	3,595	2,148	3,193			

<sup>\*</sup>Minus fall 2016 to fall 2017

The average of survival rates for the past four years minus fall 2016 to fall 2017 will be called the low migration assumption while the average of the survival rates for the past two years will be called the high net migration assumption.

#### **Projection Results**

The kindergarten and net migration assumptions are trend lines, which remove annual fluctuations. However, the future, like the past, will be characterized by annual fluctuation, sometimes large. Because there is no reasonable way to forecast when fluctuations around trend lines will occur, it is arbitrary to project them. Furthermore, long-term projections are designed to approximate a future point in time not to yield the best projection for each intervening year between the present and the

projection end date. For this reason, <u>long-term projections should not be used for annual budgeting purposes</u>. The district should continue to use its version of the cohort survival methodology for annual enrollment projections.

Four cohort projections are shown in the next table. In ten years, there is a 272-student difference between the lowest projection and the highest projection. The kindergarten assumptions account for a 216-217 student difference in the ten years. The migration assumptions account for a 55-56 student difference in ten years. These numbers show that the kindergarten assumptions account for more of the difference among the projections than the migration assumptions. This means selecting the most likely projection hinges on the kindergarten assumptions.

The lowest projection is based on the low kindergarten and low migration assumptions. In this projection, enrollment increases by 501 students or 6.0 percent by 2029-30. In five years, enrollment is 282 students or 3.4 percent higher than today.

The highest projection, based on the high kindergarten and high migration assumptions, shows enrollment increasing by 773 students or 9.2 percent between 2019-20 and 2029-30. In five years, enrollment increases by 424 students or 5.1 percent.

In between the highest and lowest projections are two other projections. In 2029-30, these two projections differ by 161 students. As a group, the four projections reflect a range of possibilities with all four projections showing enrollment increasing; however, growth is faster in the first five projections years.

	ENROLLMENT PROJECTIONS							
	Low K	Low K	High K	High K				
Year	Low Mig	High Mig	Low Mig	High Mig				
2019-20	8,380	8,380	8,380	8,380				
2020-21	8,482	8,476	8,501	8,495				
2021-22	8,534	8,535	8,572	8,574				
2022-23	8,571	8,582	8,629	8,640				
2023-24	8,652	8,675	8,730	8,753				
2024-25	8,662	8,707	8,760	8,804				
2025-26	8,725	8,792	8,846	8,911				
2026-27	8,779	8,854	8,922	8,996				
2027-28	8,782	8,853	8,949	9,020				
2028-29	8,850	8,914	9,040	9,106				
2029-30	8,881	8,936	9,097	9,153				

Excludes Early Childhood

Looking at the projections based on the elementary, middle school and high school grades is instructive. In the first five projection years, K-5 enrollment is from 55 students to 180 students higher than today. In ten years, K-5 enrollment ranges from 43 students to 190 students higher than today. For the first five projection years, the kindergarten students have already been born.

ENROLLMENT PROJECTIONS						
	K-5	6-8	9-12+	Total		
2019-20	3,552	1,997	2,831	8,380		
2024-25						
Low K/Low Mig	3,633	2,086	2,943	8,662		
Low K/High Mig	3,607	2,146	2,954	8,707		
High K/Low Mig	3,732	2,086	2,943	8,760		
High K/High Mig	3,705	2,146	2,954	8,804		
2029-30						
Low K/Low Mig	3,622	2,105	3,154	8,881		
Low K/High Mig	3,595	2,148	3,193	8,936		
High K/Low Mig	3,742	2,175	3,180	9,097		
High K/High Mig	3,715	2,219	3,219	9,153		

Excludes Early Childhood

In the first five projection years, middle school enrollment is 89 to 149 students higher than today. In the second five projection years, middle school enrollment continues to increase and ranges from 108 to 222 students larger than today. In the second five projection years, the kindergarten assumptions effect the middle school projections but in the first five years only the current grade size and the migration assumptions are affecting the size of the middle school grades.

High school enrollment is projected to increase by 112 to 123 students in the first five projection years. In the second five projection years, high school enrollment is 323 to 388 students larger than today. The high school projections are almost totally a result of the migration assumptions. The kindergarten assumptions have only a small effect on the high school projections. However, remember that the high school numbers are affected by students remaining in Grade 12 for more than one year.

In 2029-30, the 2019-20 kindergarten class will be in Grade 10, which means that all the grades below Grade 10 are products of the projection assumptions.

COMPONENTS OF PROJECTED ENROLLMENT CHANGE						
Oct. to Oct.			Natural			
	То	tal	Increase/	Net		
2019 to 2029	#	%	Decrease	Migration		
Low K/Low Mig	501	6.0%	-2,337	2,838		
Low K/High Mig	556	6.6%	-2,234	2,790		
High K/Low Mig	717	8.6%	-2,152	2,869		
High K/High Mig	773	9.2%	-2,049	2,822		

Excludes Early Childhood

The projections from 2019-20 to 2029-30 reflect the following changes in the components of enrollment change. The Stillwater Area Public Schools will continue to experience natural decrease, that is, the incoming kindergarten classes will be smaller than the previous years' Grade 12. In the past ten years, natural decrease averaged 221 students per year while the average for the past five years was 225 students per year. In the next ten years, natural decrease averages 205 to 234 students per year

depending on the kindergarten and migration assumptions showing that natural decrease is comparable to the past ten years.

Net <u>in</u> migration continues throughout the projection period. The projections show net <u>in</u> migration averaging 279 to 287 per year depending on the assumptions. In the past four years, excluding fall 2016 to fall 2017, net <u>in</u> migration averaged 271 students per year while in the past two years net <u>in</u> migration averaged 263 students per year. The migration assumptions show the levels of net <u>in</u> migration they were designed to deliver. However, net <u>in</u> migration in the past ten years averaged only 191 students per year.

#### **Housing Unit Method**

The housing unit method provides another way of projecting population and school enrollment. While the number of dwelling units (housing units) is related to the number of school age children, dwelling units alone do not determine the number of school age children. The number of school age children per unit is also a key variable in the projection equation.

The main reason to use the housing unit method is to understand the effect of additional housing units on enrollment. It could be said that housing stock is like DNA. It determines the size and characteristics of the <u>resident</u> school age population.

After dwelling unit type, year built, and market value emerge as the most important housing characteristics. Year built reflects how families lived in that era and is a proxy for square feet and characteristics such as number of bedrooms, number of bathrooms and number of garage spaces. The presence of a master suite, walk-in closets, etc. can also be inferred from year built. Value implies some of these same characteristics plus lot size, location, and interior amenities such as kitchen and bathroom appointments and finishes.

The relationship between housing unit characteristics and enrollment has been established by findings based on school districts in four states (Minnesota, Wisconsin, Illinois, and Colorado). These findings are in italics. The following data reflect resident students enrolled in the Stillwater Area Public Schools, not all District residents.

• Dwelling unit type affects the school age child per unit yield. Single-family detached units have the highest school age child per unit yield. Single-family attached, such as townhouses, have significantly fewer children per unit than single-family detached units, while apartment units have even fewer school age children per unit, although there are some local exceptions.

Eighty-five (85.4 percent) of Stillwater Public School resident students live in single-family detached units. Single-family detached units yield more than one-third of a student per unit (0.35). Six (6.3) percent of students reside in apartments where yield most often ranges from 0.11 to 0.15. Three (3.0) percent of students reside in single-family attached homes, that is townhomes, where per unit yield is 0.15; and another three (3.2) percent reside in mobile homes.

STILLWATER AREA PUBLIC SCHOOLS					
HOUSING TYP	PE BY STUDE	NT YIELD			
		Resido	ent		
Haveing Tons	11	K-12	K-12		
Housing Type	Units	Students	Yield		
Single-Family Detached	19,163	6,721	0.35		
Single-Family Attached*	1,576	239	0.15		
Apartments	n.a.	499	n.a.		
Condominium units	1,622	147	0.09		
Duplex units	244	9	0.04		
Mobile Homes	n.a.	255	n.a.		
Total		7,870			

<sup>\*</sup>Townhomes

Note that the number of resident students is lower than cited earlier (8,051)

because not all addresses can be plotted

Source: Washington County Geographic Information System and Student Information System

 Newer single-family detached units yield more students per unit than older single-family detached units.

Like most other school districts, there is a difference in student yield per unit by the age of the unit. Units built in 2000 or later have a yield of 0.57 students per unit while units built before 1960 yield 0.23 students per unit. Today, 25.4 percent of all single-family detached units were built in 2000 or later but they house 41.0 percent of resident students in single-family detached units.

	STILLWATER AREA PUBLIC SCHOOLS							
SINGLE-FAMILY	<b>DETACHED RESIDI</b>	ENT STUDENT YIEL	.D BY YEAR BUILT					
	Resident K-12							
Year Built	Units	#	Yield					
2000 or Later	4,872	2,756	0.57					
1980-99	5,638	1,747	0.31					
1960-79	4,551	1,273	0.28					
Pre 1960 4,102 945 0.23								
Total	19,163	6,721	0.35					

Source: Washington County Geographic Information System and District Student Information System

• As single-family detached units sell (turnover), student yield usually increases in the newer units. In older units, yield is likely to decrease.

Newly built single-family detached units have a per unit student yield of 0.25, an exceptionally low yield per unit. The difference in yields for existing units that sold recently and those that did not turnover is modest (0.41 versus 0.35 respectively). Overall, changes in the single-family detached housing stock does not significantly contribute to resident enrollment growth.

STILLWATER AREA PUBLIC SCHOOLS						
SINGLE-FAMILY DETACHED UNITS						
	BY SALES STATUS					
	(2017 to 2019)					
Status Units Resident K-12 Yield						
New*	872	0.25				
Existing (pre 2017)						
Not Sold	15,737	0.35				
Sold	2,554	0.41				
Total 19,163 0.35						

<sup>\*</sup>Built 2017 through 2019 (three years)

Source: Washington County Geographic Information System and District Student Information System

• The market value of single-family detached units affects the school age child per unit yield. Moderately priced to higher priced units yield more school age children per unit than the lowest priced units.

Unlike most school districts, the highest valued single-family detached units do not have the highest student yield per unit (0.35). Student yield per unit is highest in mid-valued units (\$350,000-\$449,999) where the per unit yield is 0.43. More modestly valued units have per unit yields below the District average.

STILLWATER AREA PUBLIC SCHOOLS							
SINGLE-FAMILY DETACHED RESIDENT STUDENT YIELD BY							
	MARKET VALUE						
Estimated	Single-Family	Resid	ent K-12				
Market Value	lue Units # Yield						
\$550,000 or More	3,499	1,229	0.35				
\$450,000-\$549,999	3,052	1,178	0.39				
\$350,000-\$449,999	4,882	2,111	0.43				
\$250,000-\$349,999	5,002	1,577	0.32				
Less than \$249,999 2,728 626 0.23							
Total	19,163	6,721	0.35				

Source: Washington County Geographic Information System and District Student Information System

• Different racial/ethnic groups and/or major language groups have different housing patterns by unit type.

Of the 7,870 resident students, 19.2 percent are classified as minority students. These minority students are more likely to live in multi-family and other types of units than White students (19 percent versus 3 percent). Ninety-two (92) percent of White students live in single-family detached units while 58 percent of minority students live in single-family detached units.

STILLWATER AREA PUBLIC SCHOOLS HOUSING TYPE BY RACE/ETHNICITY OF STUDENTS											
				Resid	dent Mind	ority Stud	ents				
			Single-	Family	Single-	Family					
Attendance	Tot	:al	Deta	ched	Attac	:hed*	Multi	Multi-Family		Other**	
Area	#	%	#	%	#	%	#	%	#	%	
District wide	1,511	100%	879	58%	107	7%	287	19%	238	16%	
				Res	ident Wh	ite Stude	nts				
	#	%	#	%	#	%	#	%	#	%	
District wide	6,359	100%	5,840	92%	132	2%	214	3%	173	3%	

<sup>\*</sup>Townhomes

• As the population ages, more dwelling units are being built for mature adults (55+ years) and for seniors. These units will have zero school age children per unit.

No data on age are available.

STILLWATER AREA PUBLIC SCHOOLS STUDENT YIELD BY MINOR CIVIL DIVISION							
	Single-Family	Median Value of		Resident			
	Detached	Single-Family		K-12 Student			
Minor Civil Division	Homes	Detached Homes	K-12 Students	Yield			
Afton	1,110	\$494,250	265	0.24			
Bayport	803	\$261,100	295	0.37			
Baytown Township	736	\$573,650	251	0.34			
Denmark Township	2	\$342,700	0	0.00			
Grant	667	\$466,200	147	0.22			
Hugo	205	\$432,100	35	0.17			
Lake Elmo	2,473	\$450,100	970	0.39			
Lake St. Croix Beach	467	\$237,500	105	0.22			
Lakeland	695	\$284,400	184	0.26			
Lakeland Shores	122	\$340,300	53	0.43			
Marine on St. Croix	306	\$392,650	45	0.15			
May Township	1,037	\$474,600	183	0.18			
Oak Park Heights	817	\$260,900	279	0.34			
St. Mary's Point	165	\$299,200	38	0.23			
Stillwater	5,445	\$304,600	2,153	0.40			
Stillwater Township	765	\$495,900	211	0.28			
Woodbury	2,005	\$389,600	1,003	0.50			
West Lakeland Township	1,343	\$480,400	504	0.38			
Total	19,163		6,721	0.35			

Source: Washington County Geographic Information Systems and Student Information System

<sup>\*\*</sup>Mobile Homes, Condominiums, Duplexes

The table above provides information on the component parts of the District. Note how K-12 student yield varies by minor civil division with the highest single-family detached per unit yield in Woodbury where the per unit yield is 0.50 students. Student per unit yield is lowest in Marine on St. Croix (0.15), Hugo (0.17), and May Township (0.18).

# **Projections**

The next table shows residential unit projections for the next three years. Most units will be apartment units, which do not yield many school age children per unit. The projection for single-family detached units (582) is only 67 percent of the number built in the past three years (872).

PROJECTED NEW DEVELOPMENT FOR NEXT THREE YEARS						
Single-Family						
City	Detached	Townhome Units	Apartment Units			
Afton	21	0	0			
Bayport	47	0	0			
Baytown Twp.	0	0	0			
Denmark	0	0	0			
Grant	18	0	0			
Hugo	0	0	0			
Lake Elmo	343	80	300			
Lake St. Croix Beach	0	0	0			
Lakeland	0	0	0			
Lakeland Shores	0	0	0			
Marine-on-St. Croix	3	0	0			
May Twp.	6	0	0			
Oak Park Heights	0	0	0			
St. Mary's Point	0	0	0			
Stillwater	90	0	200			
Stillwater Twp.	0	0	0			
Woodbury	39	296	255			
West Lakeland Twp.	15	0	0			
Total	582	376	755			

Source: City/Township staff

PERCENT OF EXISTING SINGLE-FAMILY				
DETACHED UNITS WITH TURNOVER				
ANNUALLY				
(January 1, 2017-Decemb	er 31, 2019)			
Attendance Area	%			
District	5.7%			

HOUSING UNIT METHOD PROJECTIONS RESIDENT K-12 STILLWATER PUBLIC SCHOOL STUDENTS							
2022-23							
	Resident K-12 Students						
	Single-	All Other			2019-20		
Attendance Area	Family Units	Units*	Total		Total		
District	7,075	1,149	8,224		7,870		

<sup>\*</sup>Not included are 56 students expected from new townhomes and 83 students expected from new apartments. These may or may not be additional students

Projecting school enrollment from housing units has many limitations. The housing unit method produces reasonably reliable results for school districts when enrollment is stable or increasing. (The housing unit performs best when hay fields, corn fields or wheat fields are converted into residential units in a rapidly growing district.) The method's greatest weakness is in its inability to detect trends that signal enrollment decline. Housing stock does not provide many clues about the age of the inhabitants, which is vital to school enrollment projections. Further, the housing unit method does not reflect existing differences in grade size or how these differences will affect future enrollment. Projected smaller kindergarten classes are not reflected either. When either of these characteristics is present, the housing unit method cannot detect them because yield per unit remains at today's level throughout the projection period. This makes the method "static" and often results in over projecting enrollment especially when natural decrease is present.

Another problem with the housing unit method is the assumption surrounding new units. It is usually assumed that new units mean new residents to the district. Sometimes this is true, but not always. People move within a school district as well. Even if the occupants of new housing units are "new" to the district, they do not necessarily translate into additional school enrollment because the population in existing units may be changing as well.

The next table compares the cohort survival projections with the housing unit method projection. In 2019-20, nonresidents made up 3.9 percent of total enrollment. Using the same percentage, the housing unit projection was adjusted to reflect total enrollment. The housing unit method projection for total enrollment is slightly lower than the cohort projections but near the low kindergarten assumption projections.

COMPARISON OF PROJECTIONS					
2022-23					
	K-12				
Projections	Students				
Housing Unit Method (residents)	8,224				
Housing Unit Method (total)	8,558				
Low K/Low M	8,571				
Low K/High M	8,582				
High K/High M	8,629				
High K/High M	8,640				

Talking with many developers raises concerns related to the current pandemic. Developers are moving forward with construction plans for now but emphasize that the number of actual units built may change. Major factors include how fast the economy comes back, whether there is a second wave of the COVID-19 virus, and whether there is a vaccine.

#### **CHAPTER II**

# ENROLLMENT PROJECTIONS FOR ELEMENTARY SCHOOLS AND ELEMENTRY ATTENDANCE AREAS

Projecting K-5 enrollment by school or attendance area is fraught with potential errors because the enrollment at any one school or in any one attendance area is small, which magnifies annual fluctuations. For this reason, along with the brief time that existing students are part of the K-5 student body, projections will be made for five years rather than ten years. This chapter focuses on the seven elementary schools and the District's seven elementary attendance areas and one special program.

#### **Past Trends**

The following table shows six years of K-5 enrollment. At the end of the 2016-17, four elementary schools closed and at the beginning of 2017-18, one elementary school opened. Further, beginning in 2017-18 elementary schools became K-5 versus K-6. Since 2014-15, K-5 enrollment decreased by 62 students or -1.7 percent. However, the six schools in operation all six years had K-5 enrollment increases. Stonebridge had the smallest increase (25 students or 6.1 percent) while each of the other five schools saw increases ranging from 62 students to 72 students with percentage increases ranging from 12.9 percent (Rutherford) to 20.5 percent (Anderson).

ENROLLMENT								
GRADES K-5								
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
Afton-Lakeland	417	432	437	444	448	479		
Anderson	302	307	332	343	343	364		
Brookview	0	0	0	425	444	480		
Lake Elmo	629	639	676	598	663	697		
Lily Lake	405	376	390	478	485	477		
Marine	129	134	120	0	0	0		
Oak Park	390	370	326	0	0	0		
Rutherford	502	493	505	612	599	567		
Stonebridge	408	381	403	458	455	433		
Withrow	160	169	169	0	0	0		
Valley Crossing	272	239	210	0	0	0		
Gate 4/5	0	0	0	44	48	55		
Total	3,614	3,540	3,568	3,402	3,485	3,552		

Enrollment by year reflects boundaries in effect that year

KINDERGARTEN								
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
Afton-Lakeland	76	76	67	66	75	79		
Anderson	62	55	44	60	62	58		
Brookview	0	0	0	89	86	95		
Lake Elmo	113	94	108	104	124	109		
Lily Lake	58	58	75	79	83	84		
Marine	23	17	17	0	0	0		
Oak Park	50	50	40	0	0	0		
Rutherford	66	72	88	76	83	75		
Stonebridge	64	57	59	65	69	70		
Withrow	39	23	22	0	0	0		
Valley Crossing	48	48	31	0	0	0		
Total	599	550	551	539	582	570		

District-wide, kindergarten decreased by 29 students or -4.8 percent. Of the six schools in operation all six years, two saw kindergarten class sizes decrease (Anderson and Lake Elmo) while the other four schools had kindergarten increases. The largest kindergarten increase occurred at Lily Lake with 26 more students or an increase of 44.8 percent.

NET MIGRATION									
GRADES K-5									
School	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
	2015-16	2016-17	2017-18	2018-19	2019-20				
Afton-Lakeland	2	12	12	7	28				
Anderson	-1	28	11	-13	6				
Brookview	0	0	0	-8	0				
Lake Elmo	33	24	-60	40	34				
Lily Lake	-11	10	87	-1	-4				
Marine	7	-6	0	0	0				
Oak Park	15	17	0	0	0				
Rutherford	9	23	115	20	10				
Stonebridge	-15	21	53	10	-6				
Withrow	12	5	0	0	0				
Valley Crossing	-31	-26	0	0	0				
Gate 4/5	0	0	0	0	-1				
Sum	20	108	218	55	67				
Total	20	108	-63	78	100				

Since 2014-15, K-5 net migration was positive every year except for the year that four elementary schools closed. That year district-wide there was a net loss of 63 students; however, elementary net in migration has grown since that event. The sum of the individual schools is distorted and does not match the district-wide total because the closed schools resulted in net in migration for

the remaining schools. The opening of Brookview and the Gate 4/5 program add to the distortion of net migration by school in the past two net migration years.

# **K-5 Projections**

#### **Individual Elementary Schools**

Individual school projections will be made using the cohort survival method. The advantage of this method is that it begins by aging the student population. Therefore, any differences in grade size are reflected in the projections when these classes leave elementary school. Further, this method is sensitive to the number of births in the immediate past. However, the method has a weakness when enrollment growth is anticipated from large numbers of additional housing units.

#### <u>Kindergarten</u>

As the history of resident births by address shows, births fluctuated by attendance area. Resident births declined in the Stonebridge and Rutherford attendance areas. The largest increases in births were in the Lake Elmo and Anderson attendance areas. A comparison of attendance area births and kindergarten class sizes shows significant migration between birth and kindergarten; therefore, kindergarten projections by school will not be based on these birth data.

RESIDENT BIRTHS BY ATTENDANCE AREAS (September 1-August 31)									
Attendance Area	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19		
Afton-Lakeland	38	28	41	58	51	47	49		
Anderson	38	61	45	50	55	57	36		
Brookview	25	22	32	24	28	24	24		
Lake Elmo	32	27	26	41	52	68	66		
Lily Lake	70	74	73	98	84	74	74		
Rutherford	69	60	63	50	56	46	62		
Stonebridge	69	79	76	82	66	74	58		
Total	341	351	356	403	392	390	369		

KINDERGARTEN PROJECTIONS					
Year Low High					
2020-21	562	581			
2021-22	565	584			
2022-23	551	569			
2023-24	542	560			
2025-26	553	571			

Kindergarten projections by school will be based on the district-wide high kindergarten projections because building capacity is of interest to the District. Further, in five years, the difference between the low and high kindergarten projections is only 18 students. Distributed over 7 schools, this

small difference is insufficient to warrant separate projections based on the low kindergarten projections. Future kindergarten students will be allocated to individual schools based on each school's 2019-20 kindergarten share with a small adjustment for Lake Elmo, Afton-Lakeland, and Lily Lake.

	PERCENT OF KINDERGARTEN AT EACH SCHOOL								
School	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	Projection		
Afton-Lakeland	12.7	13.8	12.2	12.2	12.9	13.9	13.8		
Anderson	10.3	10.0	8.0	11.1	10.7	10.2	10.2		
Brookview				16.5	14.8	16.6	16.6		
Lake Elmo	18.9	17.1	19.6	19.3	21.3	19.1	19.3		
Lily Lake	9.7	10.5	13.6	14.7	14.2	14.7	14.6		
Marine	3.8	3.1	3.1						
Oak Park	8.4	9.1	7.2						
Rutherford	11.0	13.1	16.0	14.1	14.2	13.2	13.2		
Stonebridge	10.7	10.4	10.7	12.1	11.9	12.3	12.3		
Withrow	6.5	4.2	4.0						
Valley Crossing	8.0	8.7	5.6						
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0		

KINDERGARTEN PROJECTIONS BY SCHOOL								
School	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25		
Afton-Lakeland	79	80	81	79	77	79		
Anderson	58	59	60	58	57	58		
Brookview	95	96	97	94	93	95		
Lake Elmo	109	112	113	110	108	110		
Lily Lake	84	85	85	83	82	83		
Rutherford	75	77	77	75	74	75		
Stonebridge	70	71	72	70	69	70		
Total	570	581	584	569	560	571		

# **Migration**

SURVIVAL RATES USED IN THE PROJECTIONS								
School	K to 1	1 to 2	2 to 3	3 to 4	4 to 5			
Afton-Lakeland	1.092	1.035	1.047	0.993	1.076			
Anderson	1.016	1.045	0.944	0.961	0.973			
Brookview	0.977	0.990	1.060	0.939	0.985			
Lake Elmo	1.006	1.094	1.038	1.054	1.094			
Lily Lake	0.994	1.014	0.942	0.993	1.027			
Rutherford	1.069	1.041	1.049	0.954	1.056			
Stonebridge	1.031	1.049	1.007	0.903	1.045			

Each school's survival rates for the past two years were averaged, which was the starting point for each school. However, some adjustments were made to Lake Elmo survival rates.

#### **Projections**

Enrollment projections by school will extend only five years into the future. The 2019-20 kindergarten will be in Grade 5 in 2024-25. Therefore, enrollment in the last projection year (2024-25) is largely derived from the assumptions. A summary of the cohort survival projections by school is shown in the next table and annual projections are in a following table. (Background data are in the Appendix A)

The sum of the kindergarten classes of each school equals the district-wide high kindergarten projection. Other grades, however, were not controlled to the district-wide total for those grades. The kindergarten and migration assumptions are smoothed trend lines seeking to approximate five years in the future, which means that any single year may differ from the projections.

COHORT SURVIVAL METHOD PROJECTIONS BY SCHOOL							
			Cha	inge			
School	2019-20	2024-25	#	%			
Afton-Lakeland	479	542	63	13.2%			
Anderson	364	349	-15	-4.1%			
Brookview	480	559	79	16.5%			
Lake Elmo	697	747	50	7.2%			
Lily Lake	477	490	13	2.7%			
Rutherford	567	501	-66	-11.6%			
Stonebridge	433	437	4	0.9%			
Gate 4/5	55	80	25	45.5%			
Sum	3,552	3,705	153	4.3%			
District Total	3,552	3,705	153	4.3%			

District-wide K-5 increases 4.3 percent in five years. Two of the seven schools show enrollment declines. Anderson decreases by 15 students; however, the projected decrease at Rutherford is 66 students. Anderson's decrease results from a slight net out migration starting with the transition from Grade 2 to Grade 3. Rutherford's decrease results from natural decrease, that is, more Grade 5 students age out every spring compared to the fall's incoming kindergarten students. Brookview, Afton-Lakeland and Lake Elmo increased by 50 students or more. Brookview's increase results from natural increase, that is, the incoming kindergarten class is larger than the departing Grade 5 the previous spring. While Lake Elmo increases, its growth is dampened by a large natural decrease every year. Afton-Lakeland benefits from high rates of net in migration.

As the next table shows, the sum of the individual school projections is a good fit with the district-wide projections. The sum of the individual schools is the same as the high kindergarten/high migration district-wide projections for 2024-25. Gate 4/5 is projected to increase by five students per year, which is like the past.

COHORT SURVIVAL METHOD PROJECTIONS BY SCHOOL BY YEAR								
	HIGH KINDERGARTEN/HIGH MIGRATION							
School	2019-20	<b>2019-20</b> 2020-21 2021-22 2022-23 2023-24 2024-25						
Afton-Lakeland	479	494	503	526	537	542		
Anderson	364	354	354	356	356	349		
Brookview	ew <b>480</b> 503 529 549 549 559							
Lake Elmo	697	701	738	758	763	747		
Lily Lake	477	488	494	483	492	490		
Rutherford	567	548	537	514	512	501		
Stonebridge	433	422	432	431	434	437		
Gate 4/5	Gate 4/5 <b>55</b> 60 65 70 75 80							
Sum	3,552	3,570	3,652	3,687	3,718	3,705		
District Total	3,552	3,577	3,654	3,688	3,720	3,705		
Difference	0	-7	-2	-1	-2	0		

#### **Attendance Area Projections**

Attendance area projections will be made using the housing starts method. These projections show the potential of each attendance area to produce <u>resident</u> K-5 students by showing the effect of new housing units and the sale of existing units. The method's weakness is that it does not reflect changes in grade size or in births because the yields per unit remain the same throughout the projection period.

#### Method

The Housing Occupancy and Enrollment Study for the Stillwater School District provides resident K-5 yields for existing units and new units. Yield data for existing units is broken out for recently sold units and for units that did not turnover. The housing starts method will be calculated as follows:

New Single-Family Detached Units X K-5 yield = Projected students (A)

Existing Single-Family Detached Units X Percent Sold Annually = Units with movers (new residents) and units with non-movers (no change)

- --Existing Single-Family Detached Units (not sold) X K-5 yield = Projected students (B)
- --Existing Single-Family Detached Units (sold) X K-5 yield = Projected students (C)

Add Projected Students from A, B and C = Projected students from Single-Family Detached Units

Add Projected Students from Single-Family Detached Units to Projected Students from Non-Single-Family Detached Units = K-5 Resident Students by Attendance Area

As reported earlier, 582 additional single-family detached units are anticipated in the next three years. (Three years is about the maximum number of years local officials have confidence in their data.)

Note that the projected number of single-family detached units is less than the number of single-family detached units built in the past three years (872).

PROJECTED NEW SINGLE-FAMILY DETACHED UNITS							
Attendance Area	2020 2021 2022 2023 2024 Total						
Afton-Lakeland	10	14	12			36	
Anderson	0	24	23			47	
Brookview	0	20	19			39	
Lake Elmo	41	176	126			343	
Lily Lake	4	4	4			12	
Rutherford	10	10	10			30	
Stonebridge	25	25	25			75	
District Total	90	273	219			582	

Source: City/Township staff

The next two tables show estimated annual single-family detached unit sales and the Stillwater Area Public Schools' resident K-5 yields by attendance area. The sales data are based on sales of existing units between January 1, 2017 and December 31, 2019. Rates of turnover vary widely. Afton-Lakeland and Rutherford attendance areas have the lowest rates of annual sales while the Lake Elmo attendance area has the highest rates of sales.

PERCENT OF EXISTING SINGLE-FAMILY				
DETACHED UNITS WITH	I TURNOVER			
ANNUALLY				
(2017-2019)				
Attendance Area %				
Afton-Lakeland	3.6%			
Andersen	6.7%			
Brookview	6.0%			
Lake Elmo	10.3%			
Lily Lake	5.0%			
Rutherford	3.6%			
Stonebridge	5.3%			
District	5.7%			

K-5 RESIDENT STUDENT YIELD FROM SINGLE-FAMILY UNITS						
BY SALE STATUS						
(Jan	uary 1, 2017	7-Decembe	er 31, 2019	))		
		Existing	g Units			
			Sc	old	New	Units
	Not s	Sold	(New Re	esidents)	(2017	-2019)
Attendance Area	#	Yield	#	Yield	#	Yield
Afton-Lakeland	3,047	0.12	431	0.25	49	0.14
Andersen	1,512	0.17	266	0.23	131	0.11
Brookview	1,318	0.22	283	0.26	8	0.38
Lake Elmo	1,559	0.16	265	0.21	496	0.15
Lily Lake	2,682 0.11 466 0.18 9					
Rutherford	2,796	2,796 0.12 383 0.23				
Stonebridge	2,823 0.12 460 0.20 142 0					
District	15,737	0.14	2,554	0.22	872	0.14

District-wide, resident K-5 yield per single-family detached unit increased when a unit sold (0.22 students compared to 0.14 students when a unit did not turnover). Every attendance area saw per unit yield increases when a unit was sold. However, the yield per unit from new units was extremely low. Except for the Brookview attendance area, per student yields from new units were often like the per unit yields of units that did not turnover.

New single-family detached units were highly concentrated by geography. Eighty-eight percent of new single-family detached units were in three attendance areas—Lake Elmo, Stonebridge, and Anderson. Fifty-seven percent were in the Lake Elmo attendance area alone.

Not all students live in single-family detached units. Of those not residing in single-family detached units, the largest number live in apartments. Rather than trying to project resident students from non-single-family detached units, the 2019-20 student numbers will be used throughout the projection period. This assumption has some weaknesses, but overall is less problematic than trying to project students in these units.

RESIDENT STUDENTS FROM OTHER				
DWELLING UNIT TYPES*				
2019-	-20			
	K-5 Resident			
Attendance Area	Students			
Afton-Lakeland	11			
Andersen 21				
Brookview	44			
Lake Elmo	252			
Lily Lake 86				
Rutherford 86				
Stonebridge 38				
District total	538			

<sup>\*</sup>Townhomes, Condominiums, Duplexes, Mobile Homes, Apartments

#### **Projections**

The housing unit method produces reasonable results for school districts when enrollment is stable or increasing. (The housing unit performs best when hay fields, corn fields or wheat fields are converted into residential units in a rapidly growing district.) The method's greatest weakness is its inability to detect trends that signal changes or enrollment decline. For schools with declining enrollment, the housing unit method is unreliable and over projects enrollment.

Housing stock does not provide many clues about the age of the inhabitants, which is vital for school enrollment projections. Further, the housing unit method does not reflect existing differences in grade size or how these differences will affect future enrollment. Projected smaller kindergarten classes are not reflected either. When either of these factors is present, the housing unit method cannot detect them because yield per unit remains at today's level throughout the projection period. This makes the housing unit method more "static" than the cohort survival method.

HOUSING UNIT METHOD PROJECTIONS							
RESIDENT K-5 STILLWATER PUBLIC SCHOOL STUDENTS							
	BY ATTE	NDANCE AREA					
	2	2022-23					
		Resident k	K-5 Students				
	Single-	All Other		2019-20			
Attendance Area	Family Units	Total					
Afton-Lakeland	526	11	537	500			
Anderson	356	21	377	356			
Brookview	391	44	435	416			
Lake Elmo	453	252	705	641			
Lily Lake	406	86	492	454			
Rutherford	466 86 552 516						
Stonebridge	487 38 525 490						
District Total	3,085	538	3,623	3,373			

Assumptions surrounding new units are also a challenge. It is usually assumed that new units mean new residents to the district. Sometimes this is true, but not always. People also move within a school district. Even if the occupants of new housing units are "new" to the district, they do not necessarily translate into additional school enrollment because the population in existing units may be changing as well.

The housing unit method projections show Stillwater Area Public Schools' resident K-5 potential from current housing units plus the projected additional units. With this method, the district total is the sum of the attendance area projections. Projections from the housing starts method show an increase of 250 <u>resident</u> K-5 Stillwater Public School students or 7.4 percent from 2019-20 to 2022-23. If nonresidents are 3.9 percent of elementary enrollment, then total K-5 enrollment would be 3,770. The highest cohort survival method projection is lower than the housing unit projection after nonresidents

are added. However, it is likely that the housing unit projections overstate future enrollment in attendance areas especially where the projected increase is small.

Note that the K-5 projections below are less alike than the housing unit projections and cohort projections for K-12 enrollment.

COMPARISON OF PROJECTIONS 2022-23					
Projections	K-5 Students				
Housing Unit Method (residents)	3,623				
Housing Unit Method (total)	3,770				
Low K/Low M	3,649				
Low K/High M	3,631				
High K/Low M	3,701				
High K/High M	3,688				

#### **School and Attendance Area Projections**

	STILLWATER AREA PUBLIC SCHOOLS											
	K-5 RESIDENT STUDENTS BY ATTENDANCE AREA AND BY SCHOOL ATTENDED											
			А	ttendance Are	ea							
	Afton-			Lake	Lily							
School	Lakeland	Anderson	Brookview	Elmo	Lake	Rutherford	Stonebridge		Total			
Afton-Lakeland	453	6	0	7	1	4	0		471			
Anderson	14	14 323 0 3 12 1 3										
Brookview	9	1	399	53	0	0	2		464			
Lake Elmo	16	7	15	568	15	14	16		651			
Lily Lake	5	15	1	5	376	17	37		456			
Rutherford	0	2	1	5	27	474	40		549			
Stonebridge	3	2	0	0	23	6	392		426			
Total	500	356	416	641	454	516	490		3,373			
% in Area	90.6%	90.7%	95.9%	88.6%	82.8%	91.9%	80.0%					

To make a meaningful comparison of the individual school projections and the attendance area projections is very difficult because and the number of attendance area residents who attend the school in their attendance area varies and the percentage of nonresidents also varies from school to school.

#### **CHAPTER III**

#### **ENROLLMENT PROJECTIONS FOR MIDDLE SCHOOLS**

Two middle schools serve students in the Stillwater School District and each middle school has an attendance area, with the following elementary schools "feeding" their respective middle school.

#### Oak Land Middle School

- Afton-Lakeland
- Anderson
- Brookview
- Lake Elmo

#### Stillwater Middle School

- Lily Lake
- Rutherford
- Stonebridge

#### **Past Trends**

In the past five years, middle school enrollment increased by 25 students or 1.3 percent. However, this enrollment increase was not evenly distributed. Oak Land Middle School increased by 143 students while Stillwater Middle School decreased by 118 students.

	ENROLLMENT										
	MIDDLE SCHOOLS										
School 2014-15 2015-16 2016-17 2017-18 2018-19 2019-20											
Oak Land MS	830	821	849	932	944	973					
Stillwater MS 1,142 1,166 1,157 1,046 1,018 1,024											
Total	1,972	1,987	2,006	1,978	1,962	1,997					

2014-15 through 2016-17 middle school was Grades 6-9; 2017-18 through 2019-20 middle school was Grades 5-8

#### **Middle School Projections**

#### **Individual Middle School Projections**

Individual middle school projections will be made using the cohort survival method.

#### Grade 5

Grade 5 from the respective feeder schools will be treated as the starting point for the middle school projections. The sum of the individual elementary schools' Grade 5 classes equals the district-wide high kindergarten/high migration projection for Grade 5. Other grades, however, were not controlled to the district-wide total for those grades. As the next table shows, the number of 5<sup>th</sup> Graders increases by 18 students in the next five years. This means that projected middle school enrollment relies on net migration.

GRADE 5 BY SCHOOL									
School <b>2019-20</b> 2020-21 2021-22 2022-23 2023-24 2024-25									
Oak Land MS	361	327	326	369	403	394			
Stillwater MS*	286	274	303	256	279	271			
Total	647	601	629	625	682	665			

<sup>\*</sup>Grade 5 students at Gate 4/5 are included as feeding into the Stillwater Middle School

#### **Migration**

To project migration, the average of the past two years' survival rates will be used, the same assumption used in the high kindergarten/high migration projection.

PROJECTED SURVIVAL RATES								
School 5 to 6 6 to 7 7 to 8								
Oak Land MS	Oak Land MS 1.039 1.069 1.034							
Stillwater MS 1.079 1.045 1.021								

#### **Projections**

Middle school enrollment increases by 149 students or 7.5 percent in five years. The sum of the individual school projections is a good fit with the high kindergarten/high migration projections with a difference of only 2 students in five years.

As the next two tables show, Oak Land Middle School increases by 253 students or 26.0 percent while Stillwater Middle School decreases by 102 students or -10.0 percent.

ENROLLMENT PROJECTIONS MIDDLE SCHOOLS									
School	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25			
Oak Land MS	Oak Land MS 973 1,042 1,087 1,136 1,142 1,226								
Stillwater MS	1,024	987	968	948	917	922			
Sum	1,997	2,029	2,055	2,084	2,059	2,148			
District Total <b>1,997</b> 2,028 2,054 2,083 2,057 2,146									
Difference	0	1	1	1	2	2			

COHORT SURVIVAL METHOD PROJECTIONS BY SCHOOL									
			Cha	nge					
School	School <b>2019-20</b> 2024-25 # %								
Oak Land MS	973	1,226	253	26.0%					
Stillwater MS	1,024	922	-102	-10.0%					
Sum <b>1,997</b> 2,148 151 7.6%									
District Total	1,997	2,146	16 149 7.5%						

## **APPENDIX A**

## **STILLWATER AREA PUBLIC SCHOOLS**

## **AFTON-LAKELAND ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY									
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20				
K	76	76	67	66	75	79				
1	72	72	74	69	72	82				
2	70	76	70	79	69	77				
3	63	72	80	75	83	72				
4	73	62	75	77	73	84				
5	63	74	71	78	76	85				
6	84	74	72	0	0	0				
Total	501	506	509	444	448	479				

	NET MIGRATION									
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20					
K to 1	-4	-2	2	6	7					
1 to 2	4	-2	5	0	5					
2 to 3	2	4	5	4	3					
3 to 4	-1	3	-3	-2	1					
4 to 5	1	9	3	-1	12					
5 to 6	11	-2								
Total	13	10	12	7	28					

	SURVIVAL RATES									
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to					
Progression	2015-16	2016-17	2017-18	2018-19	2019-20					
K to 1	0.947	0.974	1.030	1.091	1.093					
1 to 2	1.056	0.972	1.068	1.000	1.069					
2 to 3	1.029	1.053	1.071	1.051	1.043					
3 to 4	0.984	1.042	0.963	0.973	1.012					
4 to 5	1.014	1.145	1.040	0.987	1.164					
5 to 6	1.175	0.973								

## **ANDERSON ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY									
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20				
K	62	55	44	60	62	58				
1	44	62	67	56	57	67				
2	42	49	66	64	58	60				
3	56	39	52	67	59	56				
4	49	55	43	47	64	57				
5	49	47	60	49	43	66				
6	55	48	52	0	0	0				
Total	357	355	384	343	343	364				

	NET MIGRATION									
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20					
K to 1	0	12	12	-3	5					
1 to 2	5	4	-3	2	3					
2 to 3	-3	3	1	-5	-2					
3 to 4	-1	4	-5	-3	-2					
4 to 5	-2	5	6	-4	2					
5 to 6	-1	5								
Total	-2	33	11	-13	6					

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.000	1.218	1.273	0.950	1.081				
1 to 2	1.114	1.065	0.955	1.036	1.053				
2 to 3	0.929	1.061	1.015	0.922	0.966				
3 to 4	0.982	1.103	0.904	0.955	0.966				
4 to 5	0.959	1.091	1.140	0.915	1.031				
5 to 6	0.980	1.106							

## **BROOKVIEW ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY							
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
K				89	86	95		
1				70	88	83		
2				73	67	90		
3				74	73	75		
4				60	71	67		
5				59	59	70		
6				0	0	0		
Total				425	444	480		

	NET MIGRATION							
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20			
K to 1				-1	-3			
1 to 2				-3	2			
2 to 3				0	8			
3 to 4				-3	-6			
4 to 5				-1	-1			
5 to 6								
Total				-8	0			

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1				0.989	0.965				
1 to 2				0.957	1.023				
2 to 3				1.000	1.119				
3 to 4				0.959	0.918				
4 to 5				0.983	0.986				
5 to 6									

## LAKE ELMO ELEMENTARY SCHOOL

	ENROLLMENT HISTORY							
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
K	113	94	108	104	124	109		
1	97	123	97	91	106	123		
2	103	110	137	81	105	116		
3	106	103	110	127	91	109		
4	93	114	102	96	128	100		
5	117	95	122	99	109	140		
6	94	124	124	0	0	0		
Total	723	763	800	598	663	697		

	NET MIGRATION							
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20			
K to 1	10	3	-17	2	-1			
1 to 2	13	14	-16	14	10			
2 to 3	0	0	-10	10	4			
3 to 4	8	-1	-14	1	9			
4 to 5	2	8	-3	13	12			
5 to 6	7	29						
Total	40	53	-60	40	34			

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.088	1.032	0.843	1.019	0.992				
1 to 2	1.134	1.114	0.835	1.154	1.094				
2 to 3	1.000	1.000	0.927	1.123	1.038				
3 to 4	1.075	0.990	0.873	1.008	1.099				
4 to 5	1.022	1.070	0.971	1.135	1.094				
5 to 6	1.060	1.305							

## LILY LAKE ELEMENTARY SCHOOL

	ENROLLMENT HISTORY							
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
K	58	58	75	79	83	84		
1	63	52	59	88	77	84		
2	60	61	57	78	95	73		
3	78	58	65	71	73	90		
4	70	76	56	87	69	74		
5	76	71	78	75	88	72		
6	87	70	66	0	0	0		
Total	492	446	456	478	485	477		

	NET MIGRATION							
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20			
K to 1	-6	1	13	-2	-			
1 to 2	-2	5	19	7	-4			
2 to 3	-2	4	14	-5	-5			
3 to 4	-2	-2	22	-2	1			
4 to 5	1	2	19	1	3			
5 to 6	-6	-5						
Total	-17	5	87	-1	-4			

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	0.897	1.017	1.173	0.975	1.012				
1 to 2	0.968	1.096	1.322	1.080	0.948				
2 to 3	0.967	1.066	1.246	0.936	0.947				
3 to 4	0.974	0.966	1.338	0.972	1.014				
4 to 5	1.014	1.026	1.338	1.011	1.043				
5 to 6	0.921	0.930							

## **MARINE ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY							
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
K	23	17	17					
1	16	24	16					
2	19	19	22					
3	27	22	21					
4	25	27	21					
5	19	25	23					
6	24	22	24					
Total	153	156	144					

	NET MIGRATION								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1	-1							
1 to 2	3	-2							
2 to 3	3	2							
3 to 4	0	-1							
4 to 5	0	-4							
5 to 6	3	-1							
Total	10	-7							

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.043	0.941							
1 to 2	1.188	0.917							
2 to 3	1.158	1.105							
3 to 4	1.000	0.955							
4 to 5	1.000	0.852							
5 to 6	1.158	0.960							

## **OAK PARK ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K	50	50	40						
1	46	47	52						
2	52	45	45						
3	59	50	44						
4	98	77	59						
5	85	101	86						
6	97	87	101						
Total	487	457	427						

	NET MIGRATION								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	-3	2							
1 to 2	-1	-2							
2 to 3	-2	-1							
3 to 4	18	9							
4 to 5	3	9							
5 to 6	2	0							
Total	17	17							

	SURVIVAL RATES									
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20					
K to 1	0.940	1.040								
1 to 2	0.978	0.957								
2 to 3	0.962	0.978								
3 to 4	1.305	1.180								
4 to 5	1.031	1.117								
5 to 6	1.024	1.000								

## **RUTHERFORD ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K	66	72	88	76	83	75			
1	76	76	75	104	80	90			
2	83	80	84	101	106	85			
3	90	84	87	107	107	110			
4	97	82	87	108	106	98			
5	90	99	84	116	117	109			
6	93	87	104	0	0	0			
Total	598	580	609	612	599	567			

	NET MIGRATION								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	10	3	16	4	7				
1 to 2	4	8	26	2	5				
2 to 3	1	7	23	6	4				
3 to 4	-8	3	21	-1	-9				
4 to 5	2	2	29	9	3				
5 to 6	-3	5							
Total	6	28	115	20	10				

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.152	1.042	1.182	1.053	1.084				
1 to 2	1.053	1.105	1.347	1.019	1.063				
2 to 3	1.012	1.088	1.274	1.059	1.038				
3 to 4	0.911	1.036	1.241	0.991	0.916				
4 to 5	1.021	1.024	1.333	1.083	1.028				
5 to 6	0.967	1.051							

## STONEBRIDGE ELEMENTARY SCHOOL

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K	64	57	59	65	69	70			
1	68	64	63	73	69	69			
2	69	69	73	70	77	72			
3	68	70	72	89	71	77			
4	70	63	73	79	83	62			
5	69	58	63	82	86	83			
6	70	72	66	0	0	0			
Total	478	453	469	458	455	433			

	NET MIGRATION								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	0	6	14	4	0				
1 to 2	1	9	7	4	3				
2 to 3	1	3	16	1	0				
3 to 4	-5	3	7	-6	-9				
4 to 5	-12	0	9	7	0				
5 to 6	3	8							
Total	-12	29	53	10	-6				

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.000	1.105	1.237	1.062	1.000				
1 to 2	1.015	1.141	1.111	1.055	1.043				
2 to 3	1.014	1.043	1.219	1.014	1.000				
3 to 4	0.926	1.043	1.097	0.933	0.873				
4 to 5	0.829	1.000	1.123	1.089	1.000				
5 to 6	1.043	1.138							

## WITHROW ELEMENTARY SCHOOL

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K	39	23	22						
1	18	42	25						
2	26	22	44						
3	28	27	24						
4	23	28	25						
5	26	27	29						
6	21	25	25						
Total	181	194	194						

	NET MIGRATION								
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
Progression	2015-16	2016-17	2017-18	2018-19	2019-20				
K to 1	3	2							
1 to 2	4	2							
2 to 3	1	2							
3 to 4	0	-2							
4 to 5	4	1							
5 to 6	-1	-2							
Total	11	3							

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
K to 1	1.077	1.087							
1 to 2	1.222	1.048							
2 to 3	1.038	1.091							
3 to 4	1.000	0.926							
4 to 5	1.174	1.036							
5 to 6	0.962	0.926							

## **VALLEY CROSSING ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K	48	48	31						
1	44	37	44						
2	52	38	33						
3	43	48	34						
4	35	34	42						
5	50	34	26						
6	28	43	0						
Total	300	282	210						

	NET MIGRATION								
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
Progression	2015-16	2016-17	2017-18	2018-19	2019-20				
K to 1	-11	-4							
1 to 2	-6	-4							
2 to 3	-4	-4							
3 to 4	-9	-6							
4 to 5	-1	-8							
5 to 6	-7								
Total	-38	-26							

	SURVIVAL RATES									
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20					
K to 1	0.771	0.917								
1 to 2	0.864	0.892								
2 to 3	0.923	0.895								
3 to 4	0.791	0.875								
4 to 5	0.971	0.765								
5 to 6	0.860									

# **GATE 4/5 ELEMENTARY SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
K									
1									
2									
3									
4				25	23	33			
5				19	25	22			
6				0	0	0			
Total				44	48	55			

	NET MIGRATION									
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20					
K to 1										
1 to 2										
2 to 3										
3 to 4										
4 to 5				0	-1					
5 to 6										
Total				0	-1					

	SURVIVAL RATES									
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to					
Progression	2015-16	2016-17	2017-18	2018-19	2019-20					
K to 1										
1 to 2										
2 to 3										
3 to 4										
4 to 5				1.000	0.957					
5 to 6										

#### **APPENDIX B**

## **STILLWATER AREA PUBLIC SCHOOLS**

## **OAK LAND MIDDLE SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
5	364	351	365	285	287	361			
6				320	310	307			
7	263	264	304	296	333	325			
8	284	263	276	316	301	341			
9	283	294	269	0	0	0			
Total	830	821	849	932	944	973			

	NET MIGRATION								
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
Progression	2015-16	2016-17	2017-18	2018-19	2019-20				
5 to 6				25	20				
6 to 7				13	15				
7 to 8				5	8				
8 to 9									
Total				43	43				

	SURVIVAL RATES								
Grade Progression	2014-15 to 2015-16	2015-16 to 2016-17	2016-17 to 2017-18	2017-18 to 2018-19	2018-19 to 2019-20				
5 to 6				1.088	1.070				
6 to 7				1.041	1.048				
7 to 8				1.017	1.024				
8 to 9									

## **STILLWATER MIDDLE SCHOOL**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
5	280	280	277	292	316	286			
6				334	301	331			
7	377	390	352	355	353	325			
8	366	385	398	357	364	368			
9	399	391	407	0	0	0			
Total	1,142	1,166	1,157	1,046	1,018	1,024			

	NET MIGRATION								
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
Progression	2015-16	2016-17	2017-18	2018-19	2019-20				
5 to 6				9	15				
6 to 7				19	24				
7 to 8				9	15				
8 to 9									
Total		·	_	37	54				

	SURVIVAL RATES								
Grade	2014-15 to	2015-16 to	2016-17 to	2017-18 to	2018-19 to				
Progression	2015-16	2016-17	2017-18	2018-19	2019-20				
5 to 6				1.031	1.047				
6 to 7				1.057	1.080				
7 to 8				1.025	1.042				
8 to 9									

#### **AREA LEARNING CENTER & SAHS**

	ENROLLMENT HISTORY								
Grade	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20			
9			1		1	2			
10	2	2	3	5	7	10			
11	8	9	12	13	22	24			
12	53	25	30	29	29	38			
12+	31	33	35	26	27	44			
Total	94	69	81	73	86	118			

# SUMMARY REPORT STILLWATER AREA PUBLIC SCHOOLS ENROLLMENT PROJECTIONS

May 28, 2020

#### Changed environment

- o Uncertainty over short-term and long-term effect of COVID-19 pandemic and shut down
  - Currently, a recession is unfolding
  - Developers uncertain about how many planned units will be built
- Low fertility—do not count on more births
  - Births in the U.S., Minnesota and Washington County are going down
- Lower mobility
  - Fewer than 10 percent of U.S. population moved in the past year. Since WWII averaged 20 percent a year
- Population aging
  - 65+ may be 17 percent of Minnesota's population and moving to 20 percent or higher
- Minnesota back to a pattern of net out migration (exporting people)
- Past ten years or since 2009-10, decade of decreases
  - o The Stillwater School District saw a 1.2 percent decrease in school age children
  - Resident enrollment in the Stillwater Area Public Schools down 363 students or -4.3 percent
  - o Total enrollment in the Stillwater Area Public Schools down 300 students or -3.5 percent
    - Nonresident enrollment increased from 266 to 329 students
    - Nonresidents were 3.9 percent of total enrollment in 2019-20
  - Marked by natural decrease, that is, each fall's incoming kindergarten was smaller than the previous year's Grade 12
    - Major reason for enrollment decline
  - Net in migration even when four elementary schools closed

#### Housing data

- Projected single-family detached housing units for the next three years (582 units) is only 67 percent the number of the past three years (872 units)—so expect slower growth. Single-family detached units yield the largest number of Stillwater Area Public School students per unit; 85 percent of students live in single-family detached units
- The yield of resident Stillwater Area Public School K-12 students per newly built singlefamily detached units is exceptionally low at 0.25 per new unit (Have observed lower yields in other districts recently but none this low)
  - Even in the Lake Elmo attendance area where 496 new single-family detached units were built in the past three years, resident K-5 per unit yield for new construction was only 0.15

#### Enrollment projections

- Enrollment projected to increase; however, natural decrease continues to be a big factor depressing enrollment growth. Projected net in migration may be too high
- o In 2029-30, projected enrollment ranges from 8,881 students to 9,153 students. 2019-20 enrollment was 8,380

- A housing unit method projection for K-12 is closest to the projections based on the low kindergarten assumption
- The low kindergarten assumption and the high migration assumption seem to be the best (most realistic) assumptions
  - The low kindergarten assumption is based on a kindergarten to kindergarten pool ratio that except for one year is higher than any year from 2015-16 to date
  - The high migration assumption has lower survival rates at the elementary grades, which is the most recent pattern, and higher survival rates at the middle school grades, which is not only the most recent pattern but fits with the large enrollment at charter schools. These students appear to return to the Stillwater Area Public Schools at Grade 6 and Grade 7
- Projections for 2024-25
  - Two of the seven elementary schools show a decrease in enrollment— Rutherford and Anderson
    - Reasons for decreases are different
  - Most elementary growth in three schools—but growth occurs for different reasons
    - Lake Elmo projected to increase but Lake Elmo's growth depressed by natural decrease
    - Brookview projected to increase because of natural increase
    - Afton-Lakeland's projected increase due to high survival rates (net in migration)
  - Oak Land Middle School's enrollment projected to increase while enrollment at Stillwater Middle School projected to decrease
    - Middle school enrollment driven by net in migration
- Projections based on the low kindergarten assumption and the high migration assumption (best projection)

ENROLLMENT PROJECTIONS							
	2024-25						
<b>2019-20</b> 2024-25 Change							
Total	8,380	8,707	327				
K-5	K-5 <b>3,552</b> 3,607 55						
6-8	1,997	2,146	149				
9-12	2,831	2,954	123				

Afton-Lakeland	d High K/High	Mig					
	K (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actua	I 79	82	77	72	84	85	479
19-20 Cohort	80	79	82	77	72	84	474
Historical		1.092	1.035	1.047	0.993	1.076	0
20-21 Proj	80	86	85	81	71	90	494
20-21 Cohort	81	80	86	85	81	71	484
Historical		1.092	1.035	1.047	0.993	1.076	0
21-22 Proj	81	87	89	89	80	77	503
21-22 Cohort	79	81	87	89	89	80	506
Historical		1.092	1.035	1.047	0.993	1.076	0
22-23 Proj	79	88	90	93	88	86	526
22-23 Cohort	77	79	88	90	93	88	517
Historical		1.092	1.035	1.047	0.993	1.076	0
23-24 Proj	77	86	92	95	93	95	537
23-24 Cohort	79	77	86	92	95	93	521
Historical		1.092	1.035	1.047	0.993	1.076	0
24-25 Proj	79	84	89	96	94	100	542

Anderson High K	/High Mig < (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actual	58	67	60	56	57	66	364
19-20 Cohort Historical 20-21 Proj	59 59	58 1.016 59	67 1.045 70	60 0.944 57	56 0.961 54	57 0.973 55	357 0 354
20-21 Cohort Historical 21-22 Proj	60 60	59 1.016 60	59 1.045 62	70 0.944 66	57 0.961 54	54 0.973 52	358 0 354
21-22 Cohort Historical 22-23 Proj	58 58	60 1.016 61	60 1.045 63	62 0.944 58	66 0.961 64	54 0.973 53	360 0 356
22-23 Cohort Historical 23-24 Proj	57 57	58 1.016 59	61 1.045 64	63 0.944 59	58 0.961 56	64 0.973 62	360 0 356
23-24 Cohort Historical 24-25 Proj	58 58	57 1.016 58	59 1.045 62	64 0.944 60	59 0.961 57	56 0.973 54	353 0 349

Brookview High K	(/High Mig ( (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actual	95	83	90	75	67	70	480
19-20 Cohort Historical 20-21 Proj	96 96	95 0.977 93	83 0.99 82	90 1.06 95	75 0.939 70	67 0.985 66	506 0 503
20-21 Cohort Historical 21-22 Proj	97 97	96 0.977 94	93 0.99 92	82 1.06 87	95 0.939 90	70 0.985 69	534 0 529
21-22 Cohort Historical 22-23 Proj	94 94	97 0.977 95	94 0.99 93	92 1.06 97	87 0.939 82	90 0.985 88	553 0 549
22-23 Cohort Historical 23-24 Proj	93 93	94 0.977 92	95 0.99 94	93 1.06 98	97 0.939 91	82 0.985 81	554 0 549
23-24 Cohort Historical 24-25 Proj	95 95	93 0.977 91	92 0.99 91	94 1.06 99	98 0.939 92	91 0.985 90	564 0 559

Lake Elmo Hig	h K/High Mig K (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
	т (чтаор)	101	Liiu	oru	141	Otti	
2019-20 Actua	I 109	123	116	109	100	140	697
19-20 Cohort	112	109	123	116	109	100	669
Historical		1.006	1.094	1.038	1.054	1.094	0
20-21 Proj	112	110	135	120	115	109	701
20-21 Cohort	113	112	110	135	120	115	705
Historical		1.006	1.094	1.038	1.054	1.094	0
21-22 Proj	113	113	120	140	127	126	738
21-22 Cohort	110	113	113	120	140	127	722
Historical		1.006	1.094	1.038	1.054	1.094	0
22-23 Proj	110	114	123	125	147	139	758
22-23 Cohort	108	110	114	123	125	147	727
Historical		1.006	1.094	1.038	1.054	1.094	0
23-24 Proj	108	111	124	128	131	161	763
23-24 Cohort	110	108	111	124	128	131	712
Historical		1.006	1.094	1.038	1.054	1.094	0
24-25 Proj	110	109	121	129	135	144	747

Lily Lake High I	K/High Mig K (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actual	84	84	73	90	74	72	477
19-20 Cohort Historical 20-21 Proj	85 85	84 0.994 83	84 1.014 85	73 0.942 69	90 0.993 89	74 1.027 76	490 0 488
20-21 Cohort Historical 21-22 Proj	85 85	85 0.994 84	83 1.014 85	85 0.942 80	69 0.993 68	89 1.027 92	497 0 494
21-22 Cohort Historical 22-23 Proj	83 83	85 0.994 84	84 1.014 86	85 0.942 80	80 0.993 80	68 1.027 70	486 0 483
22-23 Cohort Historical 23-24 Proj	82 82	83 0.994 83	84 1.014 86	86 0.942 81	80 0.993 79	80 1.027 82	495 0 492
23-24 Cohort Historical 24-25 Proj	83 83	82 0.994 82	83 1.014 84	86 0.942 81	81 0.993 80	79 1.027 81	493 0 490

Stillwater Oak I	Land Middle So	chool			
	5th	6th	7th	8th	6-8
2019-20	361	307	325	341	973
19-20 Cohort	327	361	307	325	993
Historical		1.079	1.045	1.021	0
20-21 Proj	327	390	321	332	1042
20-21 Cohort	326	327	390	321	1037
Historical		1.079	1.045	1.021	0
21-22 Proj	326	353	407	328	1087
21-22 Cohort	369	326	353	407	1086
Historical		1.079	1.045	1.021	0
22-23 Proj	369	352	369	416	1136
21-22 Cohort	403	369	352	369	1089
Historical		1.079	1.045	1.021	0
22-23 Proj	403	398	368	376	1142
22-23 Cohort	394	403	398	368	1169
Historical		1.079	1.045	1.021	0
24-25 Proj	394	435	416	375	1226

Rutherford High K/H K (+	ligh Mig +Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actual	75	90	85	110	98	109	567
19-20 Cohort Historical 20-21 Proj	77 77	75 1.069 80	90 1.041 94	85 1.049 89	110 0.954 105	98 1.056 103	535 0 548
20-21 Cohort	77	77	80	94	89	105	522
Historical 21-22 Proj	77	1.069 82	1.041 83	1.049 98	0.954 85	1.056 111	0 537
21-22 Cohort Historical	75	77 1.069	82 1.041	83 1.049	98 0.954	85 1.056	501 0
22-23 Proj	75	82	86	88	94	90	514
22-23 Cohort Historical	74	75 1.069	82 1.041	86 1.049	88 0.954	94 1.056	498 0
23-24 Proj 23-24 Cohort	74 75	80 74	86 80	90 86	84 90	99 84	512 488
Historical 24-25 Proj	75 75	74 1.069 79	1.041 83	1.049 90	0.954 86	1.056 88	488 0 501
27-20 F10j	13	19	03	90	00	00	301

Stillwater Stillw	8th	6-8			
2019-20	286	331	325	368	1024
19-20 Cohort Historical	274	286 1.039	331 1.069	325 1.034	942 0
20-21 Proj	274	297	354	336	987
20-21 Cohort Historical 21-22 Proj	303 303	274 1.039 285	297 1.069 318	354 1.034 366	925 0 968
21-22 Cohort Historical 22-23 Proj	256 256	303 1.039 315	285 1.069 304	318 1.034 328	905 0 948
21-22 Cohort Historical 22-23 Proj	279 279	256 1.039 266	315 1.069 337	304 1.034 315	875 0 917
22-23 Cohort Historical 24-25 Proj	271 271	279 1.039 290	266 1.069 284	337 1.034 348	882 0 922

Stonebridge H	igh K/High Mig K (+Hdcp)	1st	2nd	3rd	4th	5th	K-5
2019-20 Actua	I 70	69	72	77	62	83	433
19-20 Cohort Historical 20-21 Proj	71 71	70 1.031 72	69 1.049 72	72 1.007 73	77 0.903 70	62 1.045 65	421 0 422
20-21 Cohort Historical 21-22 Proj	72 72	71 1.031 73	72 1.049 76	72 1.007 73	73 0.903 65	70 1.045 73	430 0 432
21-22 Cohort Historical 22-23 Proj	70 70	72 1.031 74	73 1.049 77	76 1.007 76	73 0.903 66	65 1.045 68	429 0 431
22-23 Cohort Historical 23-24 Proj	69 69	70 1.031 72	74 1.049 78	77 1.007 77	76 0.903 69	66 1.045 69	432 0 434
23-24 Cohort Historical 24-25 Proj	70 70	69 1.031 71	72 1.049 76	78 1.007 78	77 0.903 70	69 1.045 72	435 0 437

Stillwater Low K/High Mig K (+Hdcp) 1st 2nd 3rd 4th 5t	h 6th 7th	8th 9th 10th	11th 12th	K-5 6-8	9-12 K-12 total
2019-20 Actual 570 598 573 589 575 64	7 638 650	709 664 713	716 738	3552 1997	2831 8380
19-20 Cohort 562 570 598 573 589 57	5 647 638	650 709 664	713 716	3467 1935	2802 8204
Historical 1.023 1.046 1.021 1.022 1.04	5 1.059 1.057	1.028 1.027 1.011	0.997 1.089	0 0	0 0
20-21 Proj 562 583 626 585 602 60	1 685 674	668 728 671	711 780	3558 2028	2890 8476
20-21 Cohort 565 562 583 626 585 60		674 668 728	671 711	3523 1960	2779 8262
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
21-22 Proj 565 575 610 639 598 62	9 636 724	693 686 736	669 774	3615 2054	2866 8535
21-22 Cohort 551 565 575 610 639 59		724 693 686	736 669	3537 1990	2785 8312
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
22-23 Proj 551 578 601 623 653 62	5 666 673	745 712 694	734 729	3631 2083	2869 8582
22-23 Cohort 542 551 578 601 623 65		673 745 712		3548 1964	2884 8396
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
23-24 Proj 542 564 605 614 636 68	2 662 704	691 765 720	692 799	3643 2057	2975 8675
23-24 Cohort 553 542 564 605 614 63		704 691 765		3514 2048	2868 8429
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
24-25 Proj 553 554 590 617 628 66	5 722 699	724 710 773	718 753	3607 2146	2954 8707
24-25 Cohort 557 553 554 590 617 62		699 724 710	773 718	3499 2087	2925 8510
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
25-26 Proj 557 566 580 602 631 65	6 704 763	719 743 718	771 782	3591 2187	3014 8792
25-26 Cohort 557 557 566 580 602 63		763 719 743		3493 2124	2951 8567
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
26-27 Proj 557 570 592 592 615 65	9 694 744	785 738 752	716 839	3585 2224	3045 8854
26-27 Cohort 556 557 570 592 592 61		744 785 738	752 716	3482 2098	2991 8571
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
27-28 Proj 556 570 596 604 605 64	3 698 734	765 806 747	749 779	3574 2197	3081 8853
27-28 Cohort 556 556 570 596 604 60		734 765 806	747 749	3487 2075	3067 8629
Historical 1.023 1.046 1.021 1.022 1.04		1.028 1.027 1.011	0.997 1.089	0 0	0 0
28-29 Proj 556 569 596 609 617 63	2 681 738	755 786 815	744 816	3579 2173	3161 8914
28-29 Cohort 556 556 569 596 609 61		738 755 786		3503 2051	3100 8654
Historical 1.023 1.046 1.021 1.022 1.04	5 1.059 1.057	1.028 1.027 1.011	0.997 1.089	0 0	0 0
29-30 Proj 556 569 595 609 622 64	5 670 720	759 775 795	812 811	3595 2148	3193 8936

Stillwater Low K/Lo K (	w Mig (+Hdcp)	1st	2nd	3rd	4th	5th	6th	7th	8th	9th	10th	11th	12th	K-5	6-8	9-12 K	-12 total
2019-20 Actual	570	598	573	589	575	647	638	650	709	664	713	716	738	3552	1997	2831	8380
19-20 Cohort Historical	562	570 1.029	598 1.048	573 1.025	589 1.02	575 1.043	647 1.041	638 1.04	650 1.029	709 1.033	664 1.017	713 1	716 1.107	3467 0	1935 0	2802 0	8204 0
20-21 Proj	562	587	627	587	601	600	674	664	669	732	675	713	793	3563	2006	2913	8482
20-21 Cohort	565	562	587	627	587	601	600	674	664	669	732	675	713	3528	1937	2790	8255
Historical 21-22 Proj	565	1.029 578	1.048 615	1.025 642	1.02 599	1.043 627	1.041 624	1.04 700	1.029 683	1.033 691	1.017 745	1 675	1.107 789	0 3626	0 2008	0 2900	0 8534
,																	
21-22 Cohort Historical	551	565 1.029	578 1.048	615 1.025	642 1.02	599 1.043	627 1.041	624 1.04	700 1.029	683 1.033	691 1.017	745 1	675 1.107	3550 0	1951 0	2794 0	8296 0
22-23 Proj	551	581	606	630	655	625	652	649	721	705	703	745	748	3649	2022	2900	8571
22-23 Cohort	542	551	581	606	630	655	625	652	649	721	705	703	745	3566	1926	2874	8366
Historical	042	1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
23-24 Proj	542	567	609	621	643	683	650	678	668	745	717	703	825	3666	1997	2989	8652
23-24 Cohort	553	542	567	609	621	643	683	650	678	668	745	717	703	3535	2012	2833	8380
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
24-25 Proj	553	558	594	625	634	670	711	676	698	690	757	717	778	3633	2086	2943	8662
24-25 Cohort	557	553	558	594	625	634	670	711	676	698	690	757	717	3520	2058	2863	8441
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
25-26 Proj	557	569	584	609	637	661	698	740	696	721	702	757	794	3617	2134	2974	8725
25-26 Cohort	557	557	569	584	609	637	661	698	740	696	721	702	757	3514	2099	2876	8488
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
26-27 Proj	557	573	596	599	621	664	688	726	761	719	733	702	838	3611	2175	2993	8779
26-27 Cohort	556	557	573	596	599	621	664	688	726	761	719	733	702	3503	2078	2916	8497
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
27-28 Proj	556	573	601	611	611	648	692	715	747	786	731	733	777	3600	2154	3028	8782
27-28 Cohort	556	556	573	601	611	611	648	692	715	747	786	731	733	3508	2055	2998	8561
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
28-29 Proj	556	572	601	616	623	637	675	719	736	771	800	731	812	3605	2130	3114	8850
28-29 Cohort	556	556	572	601	616	623	637	675	719	736	771	800	731	3524	2031	3039	8594
Historical		1.029	1.048	1.025	1.02	1.043	1.041	1.04	1.029	1.033	1.017	1	1.107	0	0	0	0
29-30 Proj	556	572	600	616	628	650	663	701	740	761	784	800	810	3622	2105	3154	8881